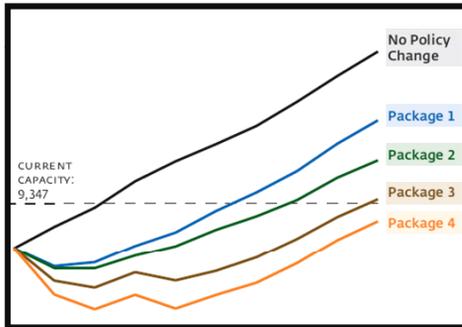
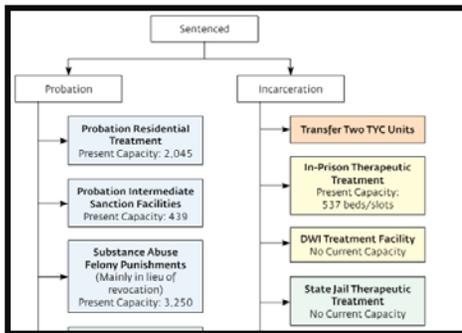




JUSTICE ★ **CENTER**
THE COUNCIL OF STATE GOVERNMENTS



Using Data to Design Reentry & Reinvestment Initiatives

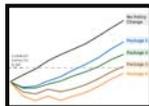


Marshall Clement
Project Director, Justice Reinvestment

► Why Use Data?

Lessons for Designing Initiatives

Justice Reinvestment & NH Case Study



**The case for recidivism reduction strategies
couldn't be stronger...**

Spending on corrections is up

Michigan Department of Corrections
Budget, 1998-2008



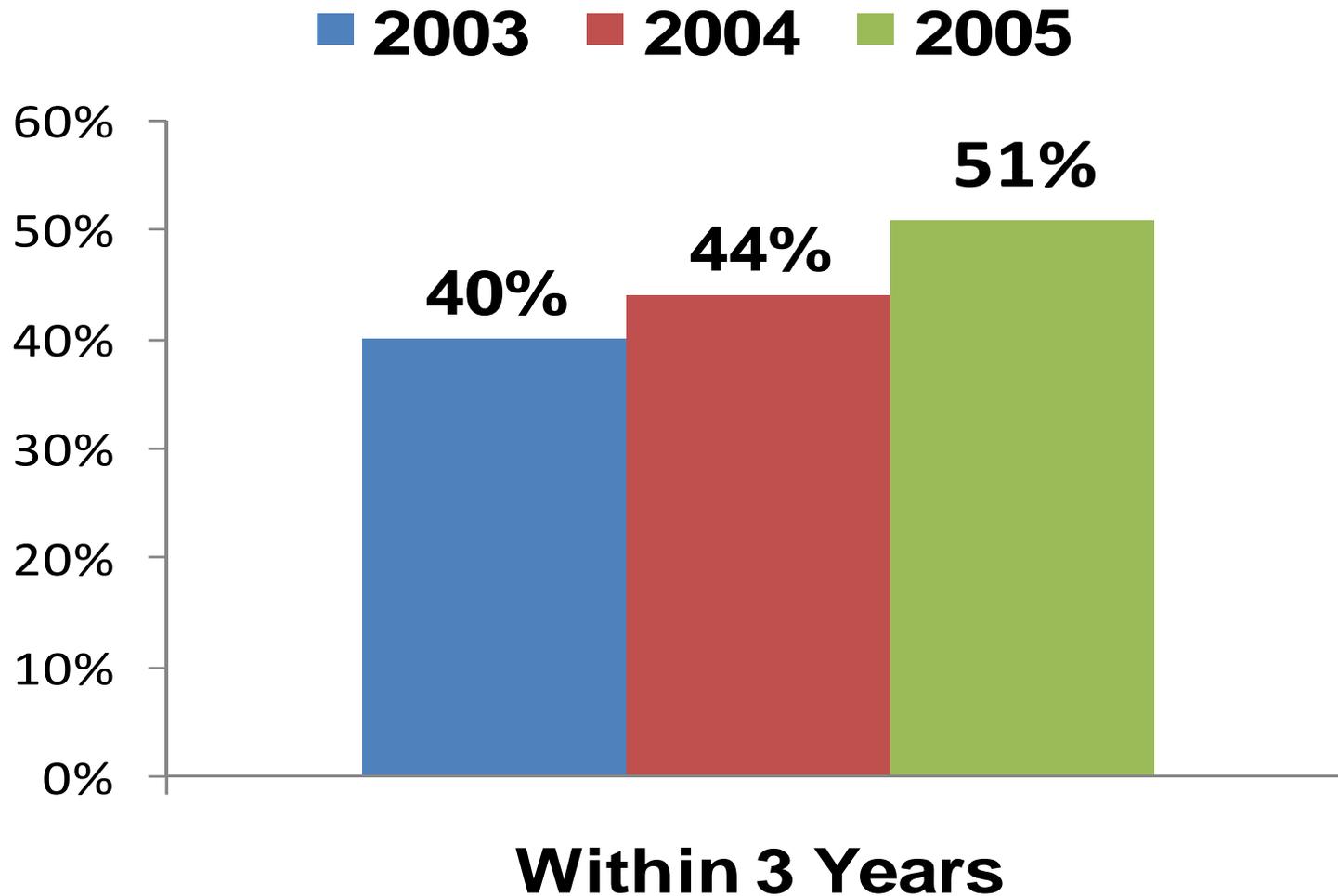
Spending on corrections increased 57 percent over the past 10 years

As a share of general fund expenditures, corrections grew from 16 to 23 percent

One out of every three state workers is employed by the Michigan DOC

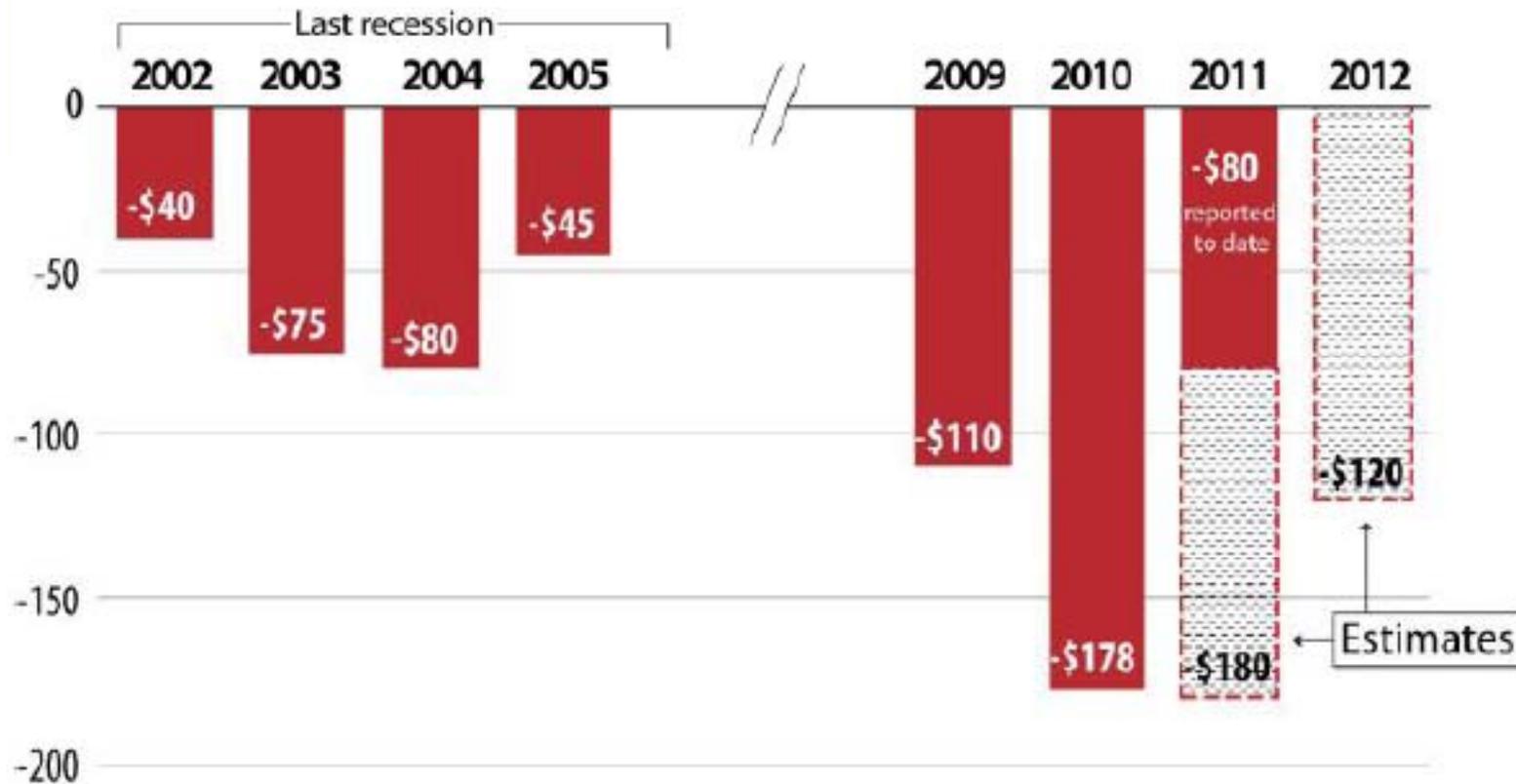
Recidivism rates climb, driving prison population growth

New Hampshire Recidivism Rate
Percent Returning to Prison Within Three Years of Release



Current levels of state spending are unsustainable

Total state budget shortfall in each fiscal year, in billions



Source: CBPP survey

Yet, spending on correctional programs is being reduced in many states...

Stateline.org
STATE POLICY & POLITICS, UPDATED DAILY

For state prisons,
cuts present new problems
By John Gramlich, Stateline Staff Writer

“We have no drug treatment programs at medium security or above (facilities),” says Justin Jones, director of the Oklahoma Department of Corrections. “We eliminated all sex offender treatment, even though it was mandated by statute.”

VERA
INSTITUTE OF JUSTICE

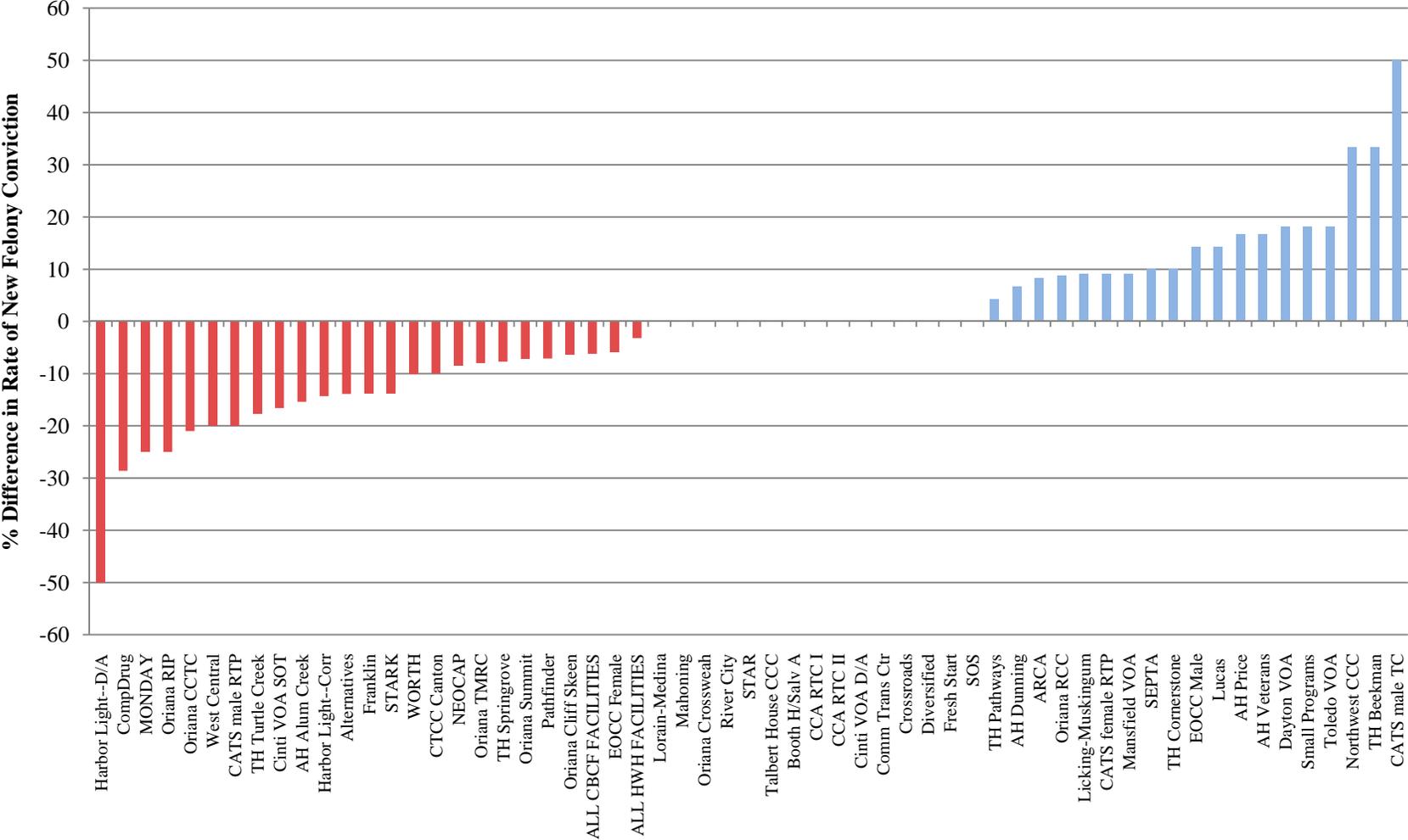
The Fiscal Crisis in Corrections
Rethinking Policies and Practices
JULY 2009

DOWNSIZING PROGRAMS

Unfortunately, budget deficits have forced many states to make some cuts to these programs. At least 19 states have eliminated or reduced programs or discontinued or renegotiated contracts for programming.

To survive, initiatives must be data-driven to ensure their impact on prison/jail populations.

Impact of Ohio Residential Correctional Programs on Recidivism (Annual State Funding: \$104m)

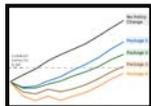


* Results for all participants

Why Use Data?

▶ Lessons for Designing Initiatives

Justice Reinvestment & NH Case Study



Lessons for Designing Initiatives

- 1. Start by analyzing who goes to prison, not who comes out**
- 2. Use risk assessment to narrow target population**
- 3. Ensure that your approach has a solid research base and is of high quality**
- 4. Establish a regular tracking system**

1. Start by analyzing who goes to prison

Admission Type	Number in 2009	Average LOS	Estimated Bed Impact	Fully Loaded Cost (@\$30K)
Parole/ Post-Release Revocations	2,000	18 months	3,000 beds	\$90m
Probation Revocations	1,500	36 months	4,500 beds	\$135m
New Sentences	3,000	40 months	10,000 beds	\$300m

Narrow the population by geography

Admission Type

**Parole/
Post-Release
Revocations**

**Probation
Revocations**

**New
Sentences**

County	Parole Population (9/25/2009)	FY 2009 Parole Revocations to Prison <small>(prison admissions data)</small>	Revocations as Percent of Parole Population
Belknap	78	47	60%
Carroll	38	14	37%
Cheshire	68	29	43%
Coos	40	9	23%
Grafton	81	28	35%
Hillsborough	527	149	28%
Merrimack	274	64	23%
Rockingham	164	71	43%
Strafford	93	53	57%
Sullivan	84	74	88%
Other	373	2	1%
Total	1,820	540	30%

Explore reasons for reincarceration

Admission Type

Parole/
Post-Release
Revocations

Probation
Revocations

New
Sentences

Revocation Reason

Allegations or arrests
for new criminal
conduct:
41 percent

Violating the
Conditions of
Supervision:
59 percent

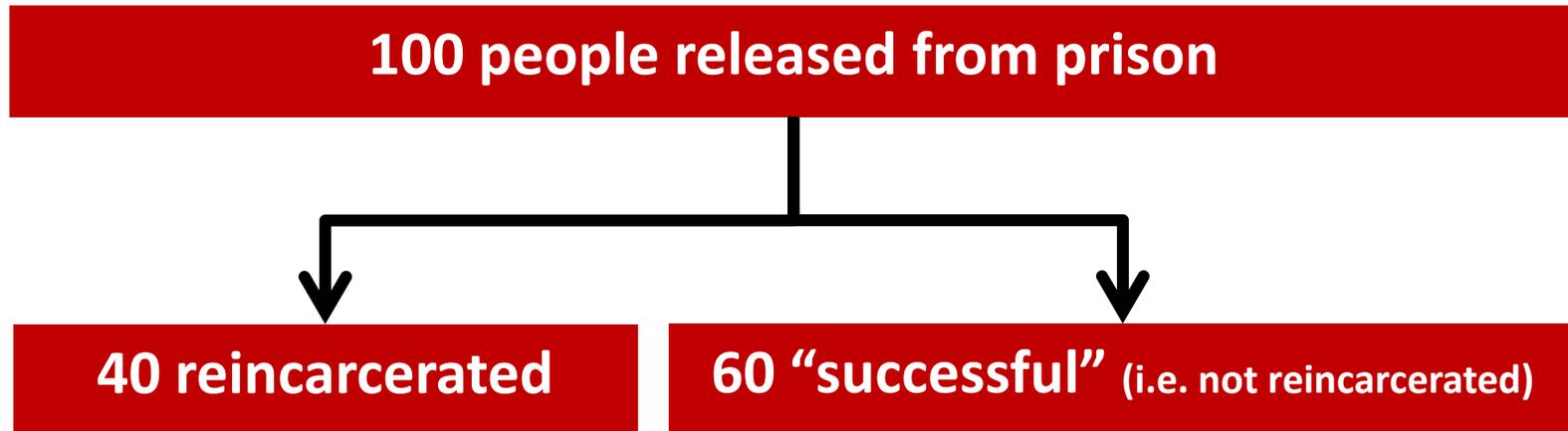
Violation Reasons

Drug use:
75 percent

Failure to
participate/complete
program:
41 percent

Absconded:
25 percent

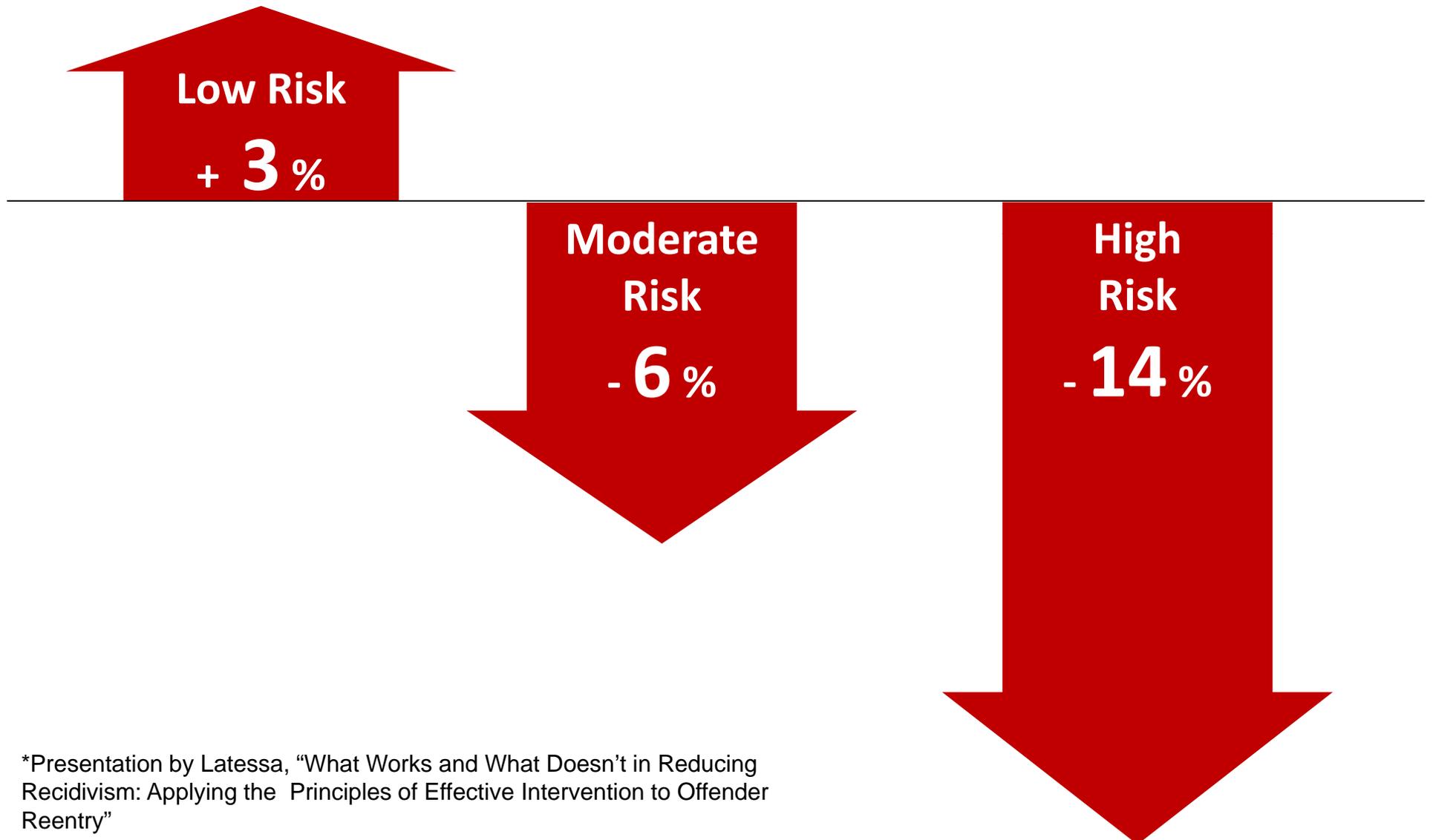
2. Use risk assessment to narrow target pop.



?

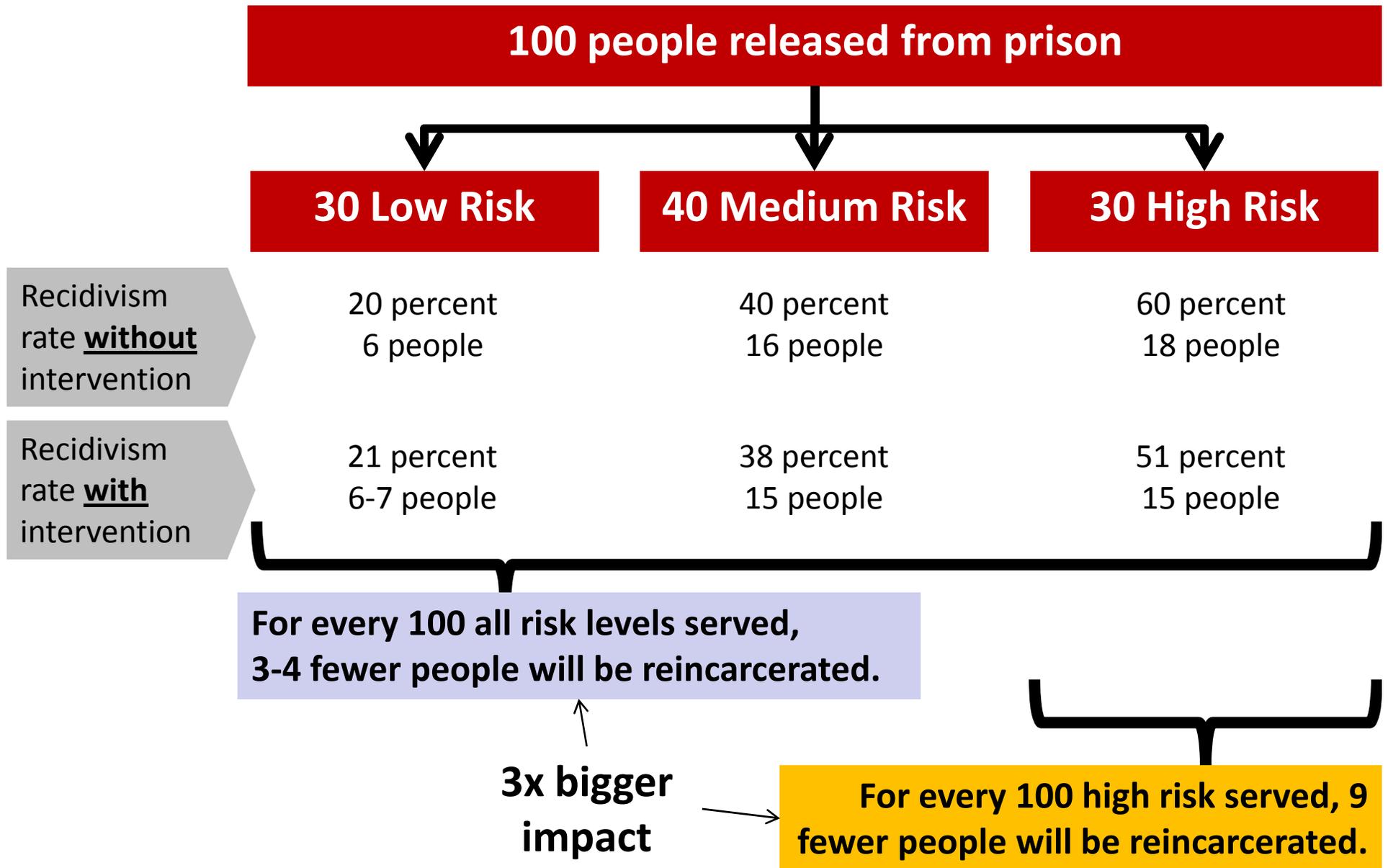
Focus on high risk offenders

Average Difference in Recidivism by Risk for Halfway House Offenders



*Presentation by Latessa, "What Works and What Doesn't in Reducing Recidivism: Applying the Principles of Effective Intervention to Offender Reentry"

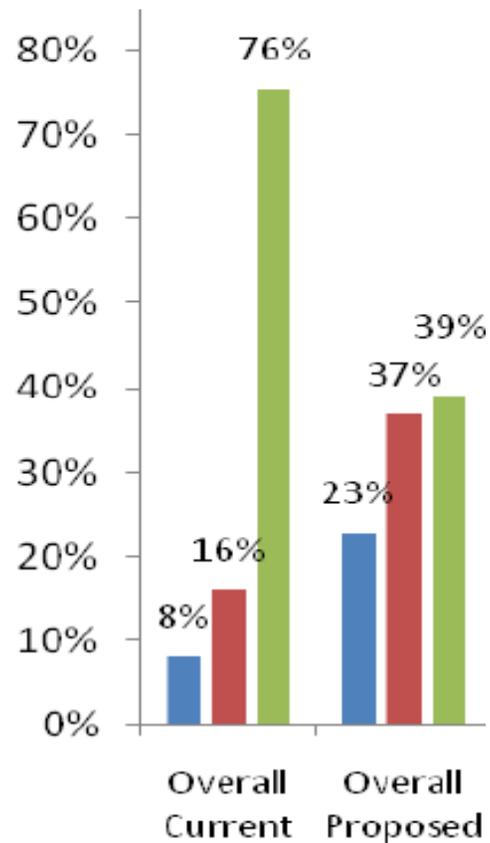
Simulation of how risk affects program impact



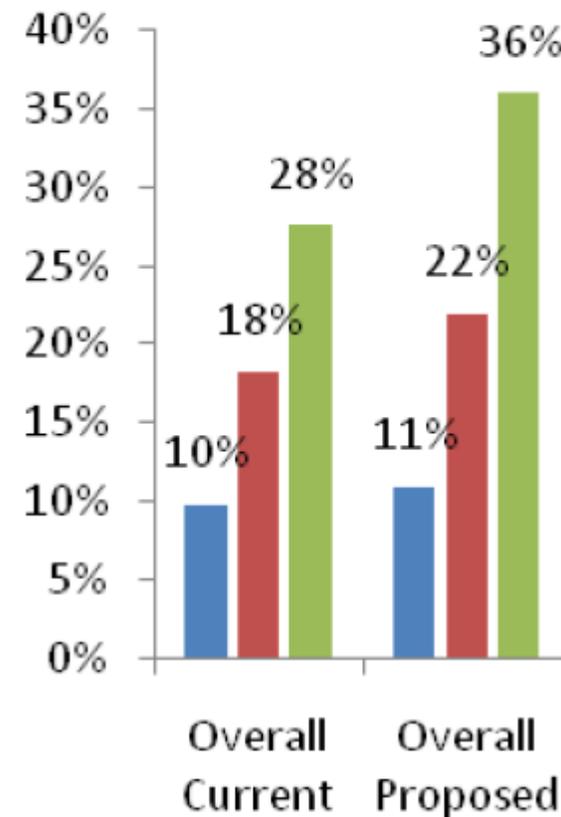
Ensure the risk assessment has been validated

- Low Risk
- Medium Risk
- High Risk

Distribution by Risk Level



Re-Offense Rates by Risk Level



3. Ensure that your approach has a solid research base and is of high quality

Adult Corrections: What Works?

Estimated Percentage Change in Recidivism Rates (and the number of studies on which the estimate is based)

In-prison "therapeutic communities" with community aftercare	-6.9%	(6)
In-prison "therapeutic communities" without community aftercare	-5.3%	(7)
Cognitive-behavioral drug treatment in prison	-6.8%	(8)
Drug treatment in the community	-12.4%	(5)
Drug treatment in jail	-6.0%	(9)

Programs for the General Offender Population

General and specific cognitive-behavioral treatment programs	-8.2%	(25)
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Intermediate Sanctions

Intensive supervision: surveillance-oriented programs	0.0%	(24)
Intensive supervision: treatment-oriented programs	-21.9%	(10)

Work and Education Programs for the General Offender Population

Correctional industries programs in prison	-7.8%	(4)
Basic adult education programs in prison	-5.1%	(7)
Employment training and job assistance in the community	-4.8%	(16)
Vocational education in prison	-12.6%	(3)



Steve Aos, Marna Miller, and Elizabeth Drake. (2006). Evidence-Based Adult Corrections Programs: What Works and What Does Not. Olympia: Washington State Institute for Public Policy.

2005 Study of Ohio Prison Diversion Programs Related Program Quality to Impact on Recidivism

Percentage of Points Scored on CPAI	Rating	Number of Programs with Score	Percent of All Programs	Impact on Recidivism
0-19%	Poor	9	14%	15% increase
20-39%	Fair	37	56%	2% decrease
40-59%	Good	17	26%	12% decrease
60% +	Excellent	3	5%	16% decrease

 The Correctional Program Assessment Inventory (CPAI) scores programs based on use of practices known to be associated with reducing recidivism.

 31% of the programs have reduced recidivism by more than 10%

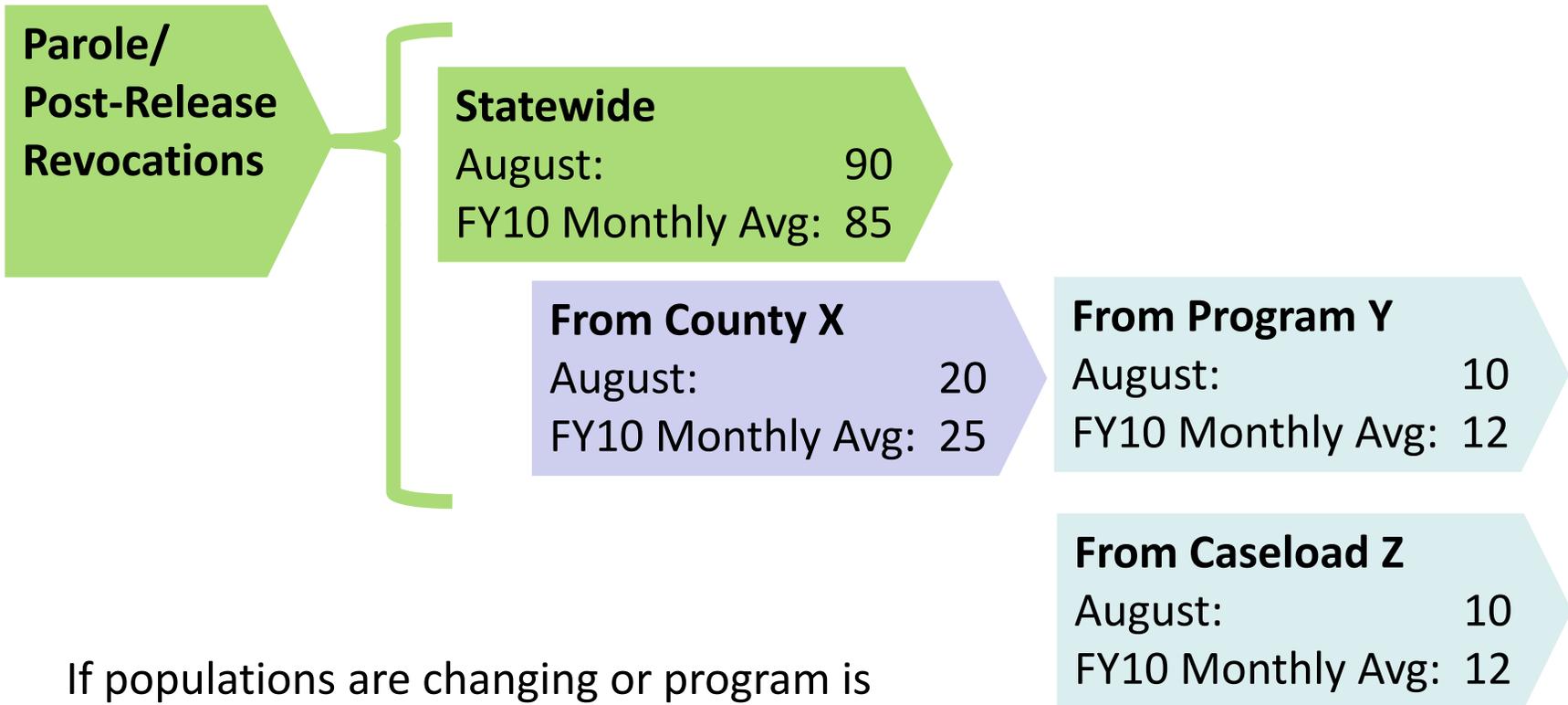
 The programs that impacted the most recidivism were following most elements of Evidence-based Practices.

- These programs score highly on the Correctional Program Assessment Inventory indicating the quality of the program and adherence to principles of effective interventions (Evidence-based Practices) that can lead to decreases in recidivism including placing offenders into appropriate interventions associated with assessed risk.

4. Establish a regular tracking system

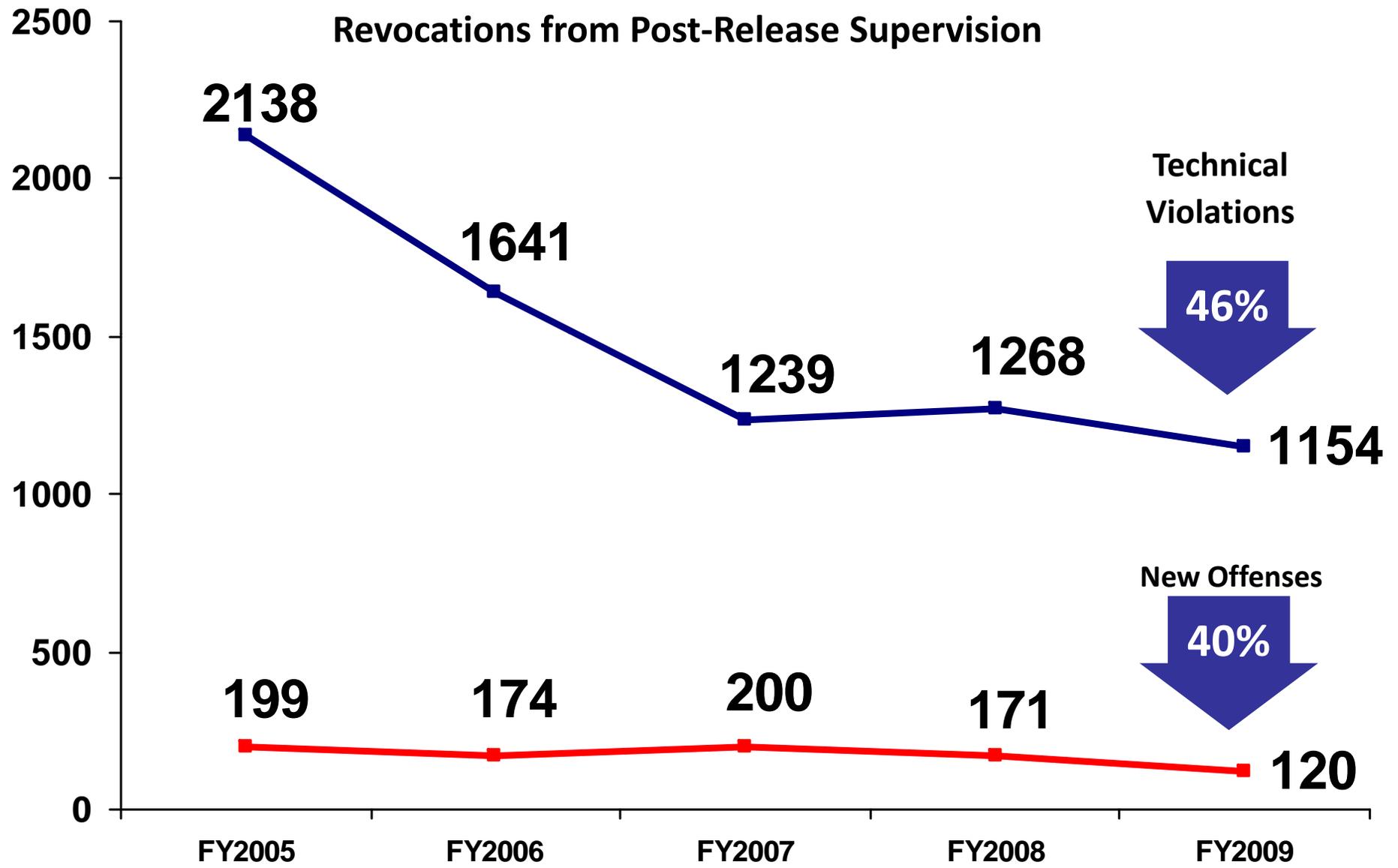
Admission Type

July 2010 Admissions



If populations are changing or program is just getting started, present numbers also as a percentage currently being supervised or participating in program.

Kansas Example



Arizona Example

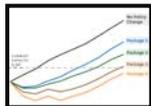
Change in Felony Probation Outcomes FY08 to FY09 following passage of SB1476



Why Use Data?

Lessons for Designing Initiatives

▶ Justice Reinvestment & NH Case Study

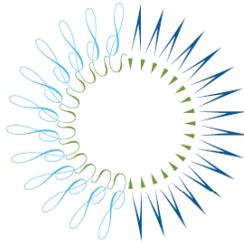


Justice Reinvestment

a data-driven approach to reduce corrections spending and reinvest savings in strategies that can decrease crime and strengthen neighborhoods.



BJA
Bureau of Justice Assistance
U.S. Department of Justice



THE
PEW
CENTER ON THE STATES

Public Safety
Performance
Project

Justice Reinvestment Approach

Bipartisan, inter-branch, bicameral structure

1

Analyze data &
develop policy options

2

Adopt new policies

3

Measure
performance

- Crime, arrest, conviction, jail, prison, and probation and parole supervision data
- Engage & solicit input from stakeholders
- Map prison admissions and social services
- Develop policy options & estimate cost savings

1

Analyze data &
develop policy options

2

Adopt new policies

3

Measure
performance

- Identify assistance needed to translate policies into practice
- Develop a coordinated implementation plan with state and local officials
- Deploy targeted reinvestment strategies to increase public safety

1

Analyze data &
develop policy options

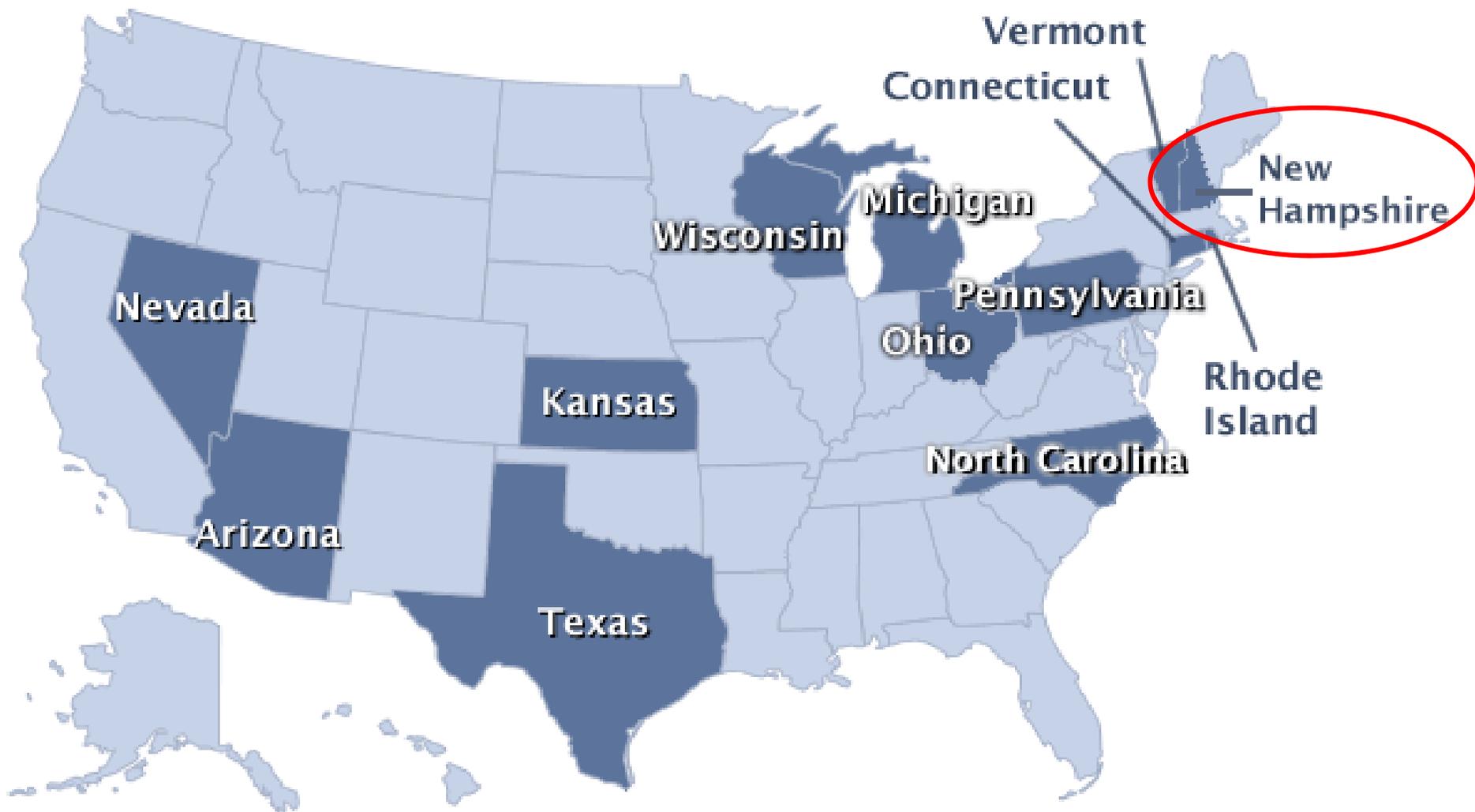
2

Adopt new policies

3

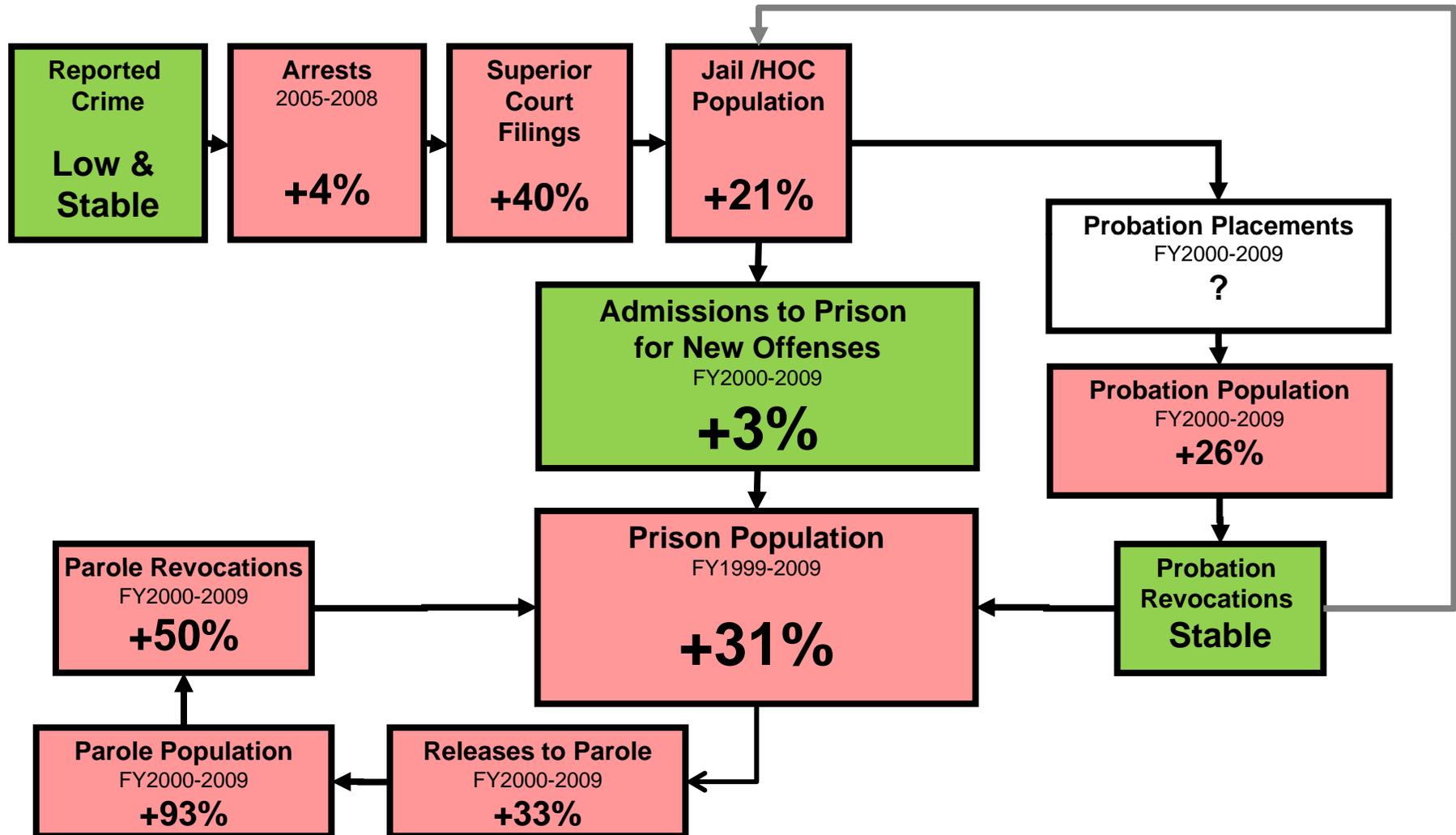
Measure
performance

- Track the impact of enacted policies/programs
- Monitor recidivism rates & other key measures
- Update prison population projections

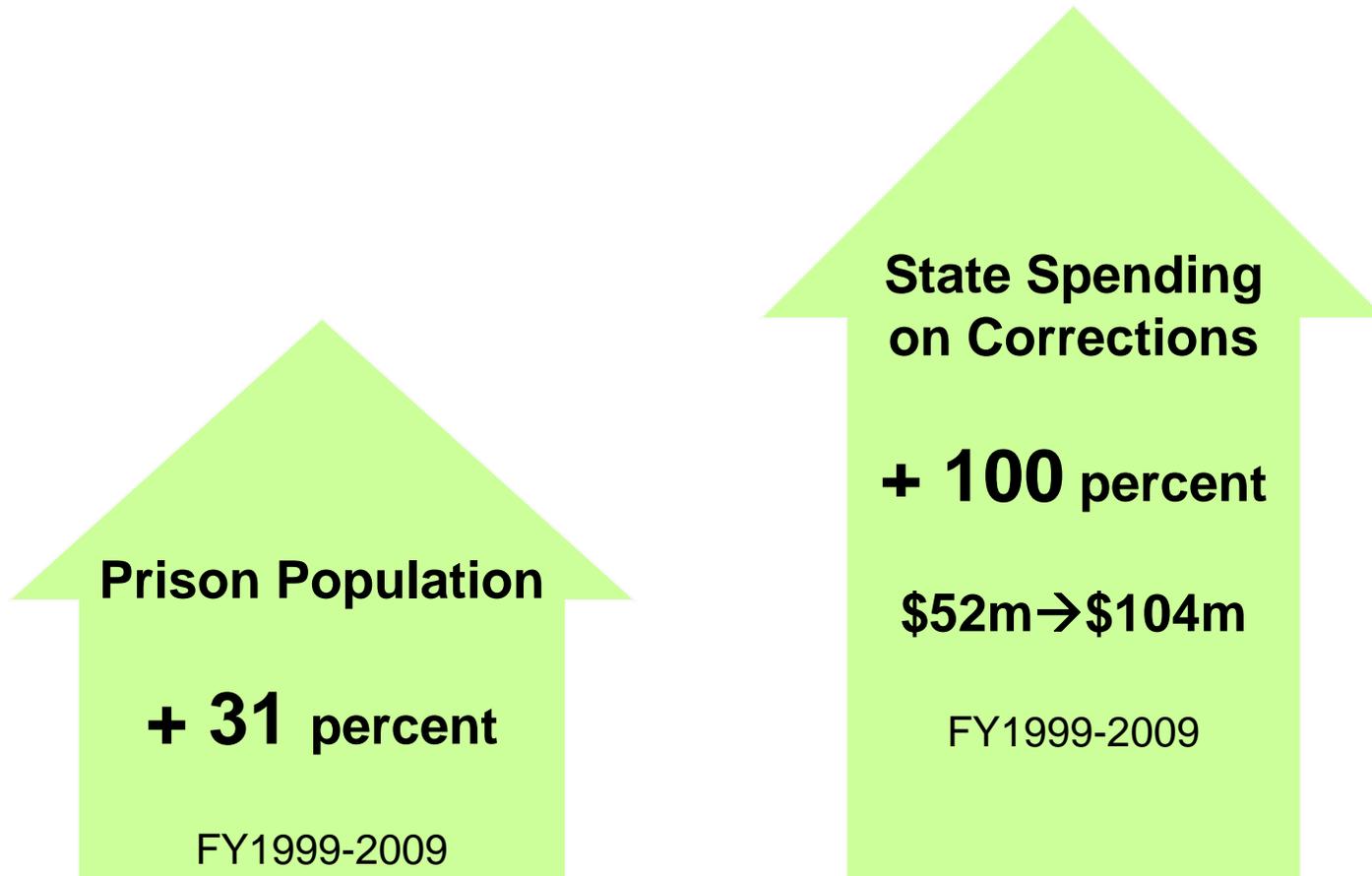


New Hampshire's Criminal Justice System

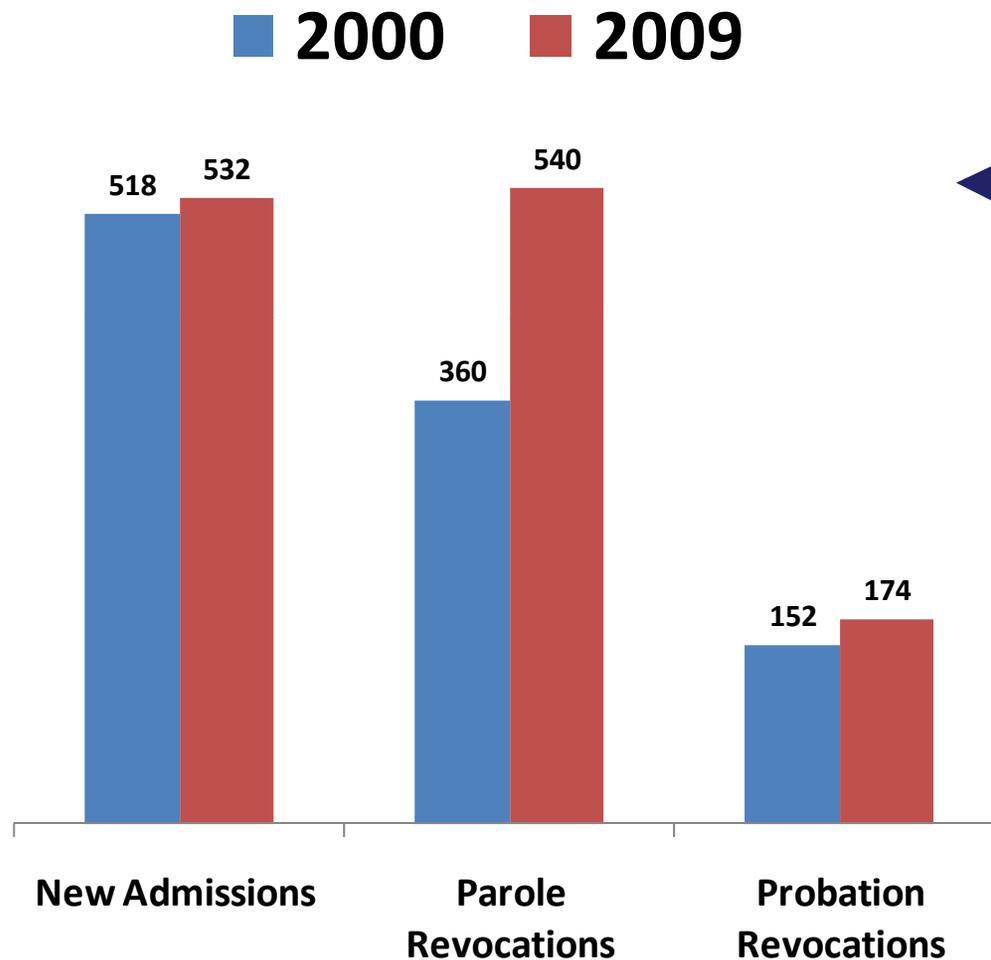
FY 2000-2008



Prison Population & Costs Have Increased



Revocations Driving NH Prison Admissions

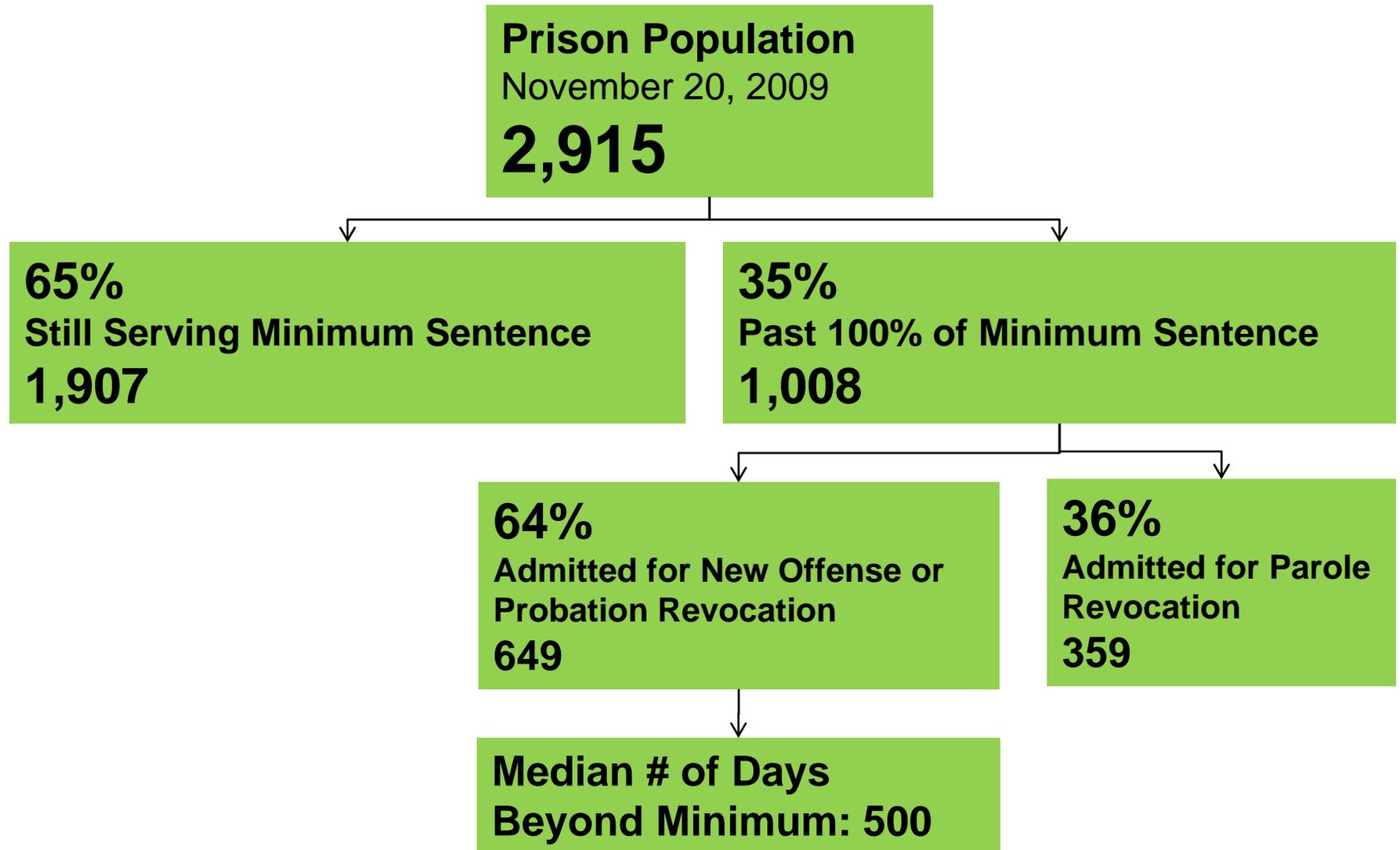


Parole revocations increased from 35% to 43% of all prison admissions

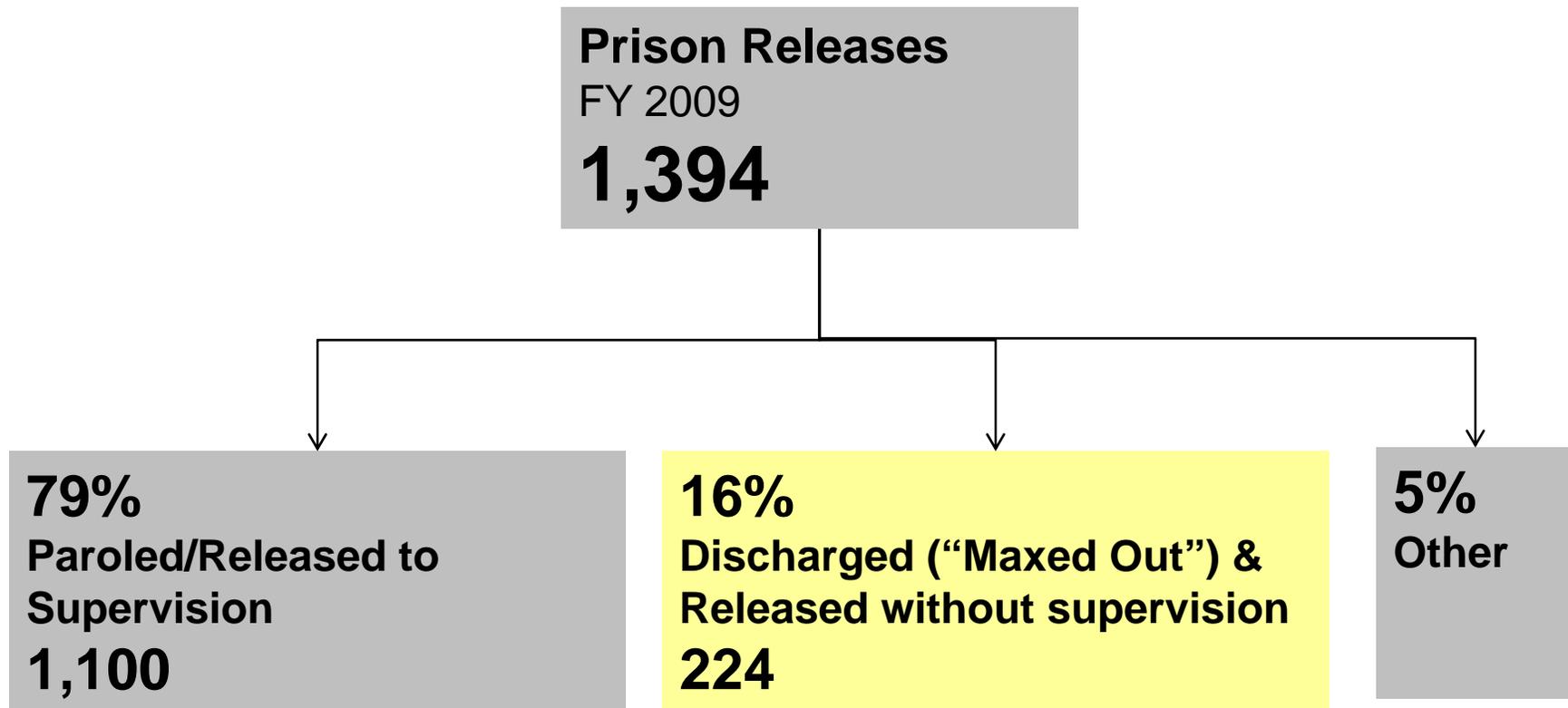
In 2009, probation and parole revocations account for 57% of all admissions to prison

Parole revocations in FY 2009 will cost approximately **\$13.3 million** based on a \$90 per day cost of incarceration.

Prison Population Past Minimum Parole Eligibility



People Released From Prison Without Supervision



Policy Framework

**Goal 1:
Reduce spending on
corrections.**

**Goal 2:
Reinvest in
treatment and
sanction programs.**

**Goal 3:
Increase public safety
by reducing
recidivism.**

**A.
Focus supervision on high risk offenders.**

**B.
Use short, swift and certain jail sanctions.**

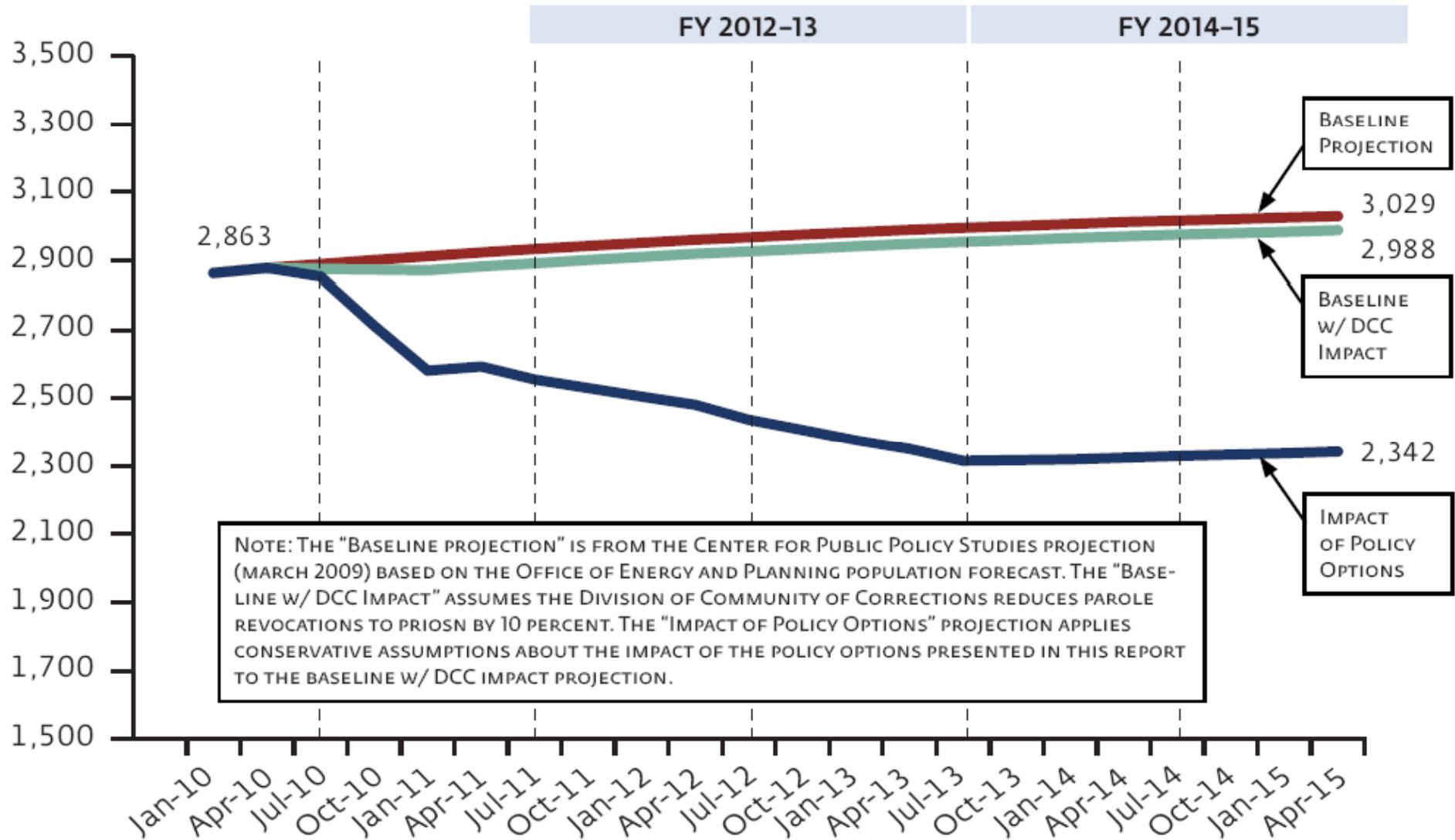
**C.
Establish intermediate sanction program &
designated parole revocation facility.**

**D.
Reinvest in treatment for high-risk, high-
need probationers and parolees.**

**E.
Ensure everyone leaving prison receives at
least nine months of supervision.**

**F.
Require nonviolent offenders to serve
100-120% of their minimum sentence.**

Impact of Policy Framework



Reforming parole system could save NH \$20 million

◆ **Annual prison costs:** Proposals aim at reducing revolving door many released inmates hit.

By **TOM FAHEY**
State House Bureau Chief

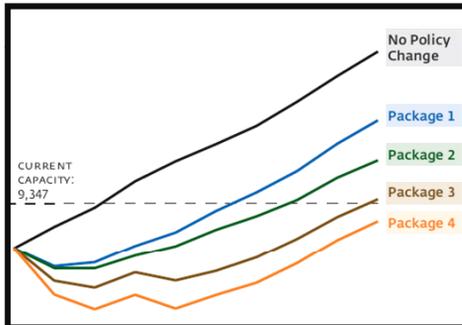
CONCORD — Prison system parolees could soon find themselves with better addiction and mental health counseling, but facing quick returns to prison for violating condition of their parole.

health policy for the Justice Center, said New Hampshire is unusual in its lack of support for community-based counseling for inmates. Most are released with a combination of mental health and addiction issues, and many face the prospects of having no job or home.

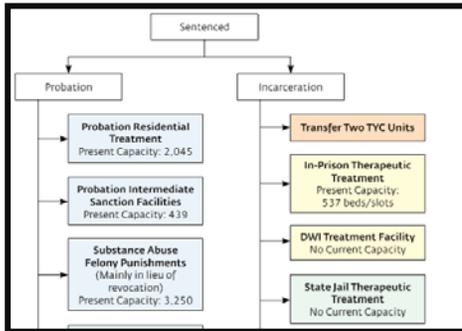
Larsen said the report provides “a common-sense, data-driven plan for targeting state resources to increase public safety in our communities and safely address the dramatic increases in corrections spend-



Thank You



Marshall Clement
Project Director, Justice Reinvestment
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