



the NATIONAL REENTRY  
RESOURCE CENTER

— A project of the CSG Justice Center —

## **Law Enforcement and Reentry: From Start to Finish**

Brought to you by the National Reentry Resource Center and the  
Bureau of Justice Assistance, U.S. Department of Justice

With support from the Public Welfare Foundation, Joyce  
Foundation, Annie E. Casey Foundation, and Open Society  
Institute

# Speakers

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- Ms. Laura Draper, Policy Analyst, Justice Center
- Chief Ron Davis, East Palo Alto (CA) Police Department
- Detective Kim Bogucki, Seattle (WA) Police Department
- Ms. Hillary Freeman, Director, Community Justice Project (MN)

# Presentation Outline

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- Overview of law enforcement and reentry
- Parole Reentry Program (East Palo Alto, CA)
- The If Project (Seattle, WA)
- Community Justice Project (Minneapolis, MN)
- Q & A

# Overview of law enforcement and reentry

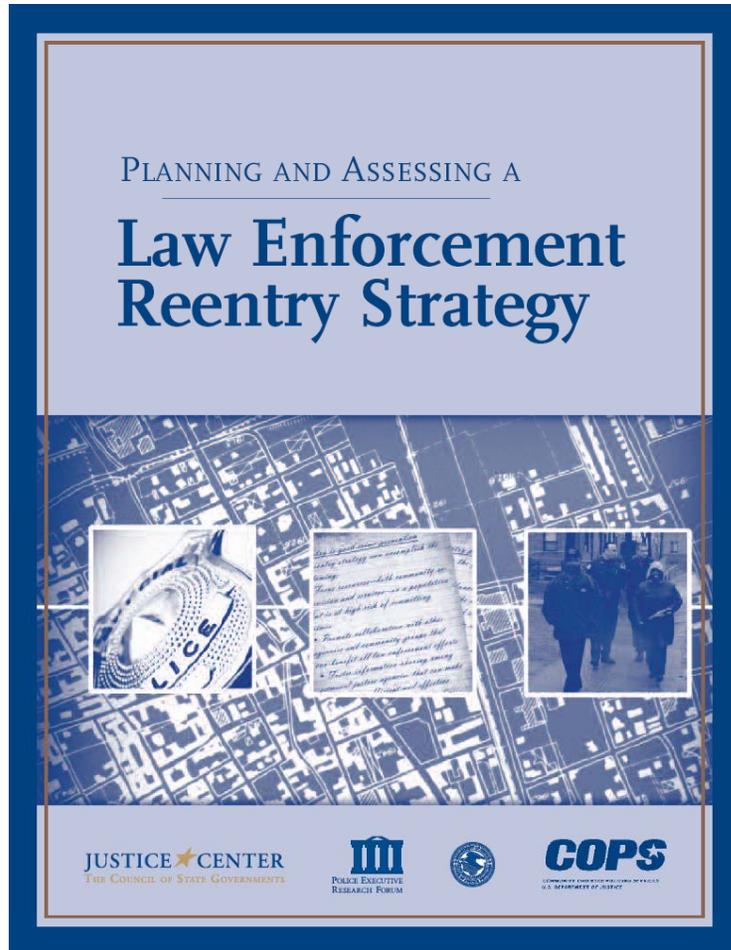
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**Reentry:** a critical strategy to prevent future crimes and victimizations—engaging in and understanding offender reentry principles is smart policing

**Reentry strategies:** applying problem-solving approaches, law enforcement professionals can

- identify the factors that drive recidivism
- analyze the causes
- develop efforts that address reentry issues

# Overview of law enforcement and reentry



## *Planning and Assessing a Law Enforcement Reentry Strategy*

outlines 10 elements of a police-based reentry strategy

# Overview of law enforcement and reentry

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## Laying the Foundation

### (1) Viability

- *Our agency engages community members in discussions about the benefits of reentry strategies*

### (2) Stakeholder Involvement

- *Our agency engages housing officials in reentry efforts*

# Overview of law enforcement and reentry

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## Developing the Initiative

### (3) Initiative's Priority Population

- *To identify the priority population, our agency analyzes the factors that seem to drive recidivism*

### (4) Mission, Goals, and Performance Measures

- *Our agency and its partners work together to develop a mission statement for the initiative*

### (5) Initiative's Terms and Participant Identification

- *Our agency and its partners develop terms of participation that address postrelease requirements*

# Overview of law enforcement and reentry

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## Implementing the Plan

### (6) Information Exchange and Systems Collaboration

- *Our agency's agreements or written procedures outline roles and responsibilities of each partner*

### (7) Transition Planning

- *Our agency helps facilitate an individual's transition back to the community by addressing community concerns*

### (8) Enhanced Supervision

- *Our agency's participation in program orientation meetings includes communicating a deterrence message*

# Overview of law enforcement and reentry

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## Making It Stick

### (9) Organizational Capacity

- *Our agency's chief executive enlists the support of supervisors to promote the value of the initiative*

### (10) Sustainability

- *Our agency and its partners create a strategy for responding to negative events involving initiative participants*

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# **Parole Reentry Program (East Palo Alto, CA)**

# Parole Reentry Program (East Palo Alto, CA)

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## Background

- On January 7, 2006, East Palo Alto police officer Richard May was shot and killed in the line of duty by a parolee who had been released just a few months out of prison.
- This tragedy underscored the need for the community to address the staggering rate at which people released from prison were committing new offenses and returning back to prison – also known as the recidivism rate.

# Parole Reentry Program (East Palo Alto, CA)

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## Background

- The city, police department and the family of Officer May worked with California State Assembly member Ira Ruskin to enact California Assembly Bill (AB) 2436.
- AB 2436 required the California Department of Corrections and Rehabilitation (CDCR) to establish a pilot parole reentry program in East Palo Alto that blended enforcement and programming services.

# Parole Reentry Program (East Palo Alto, CA)

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## Assembly Bill (AB) 2436

- The Police Department entered into a 3.5 year contract with CDCR to implement the East Palo Alto Community-Based Coalition (CBC).
- CDCR funded the contract at \$3.5 million.
- EPA PD the first police department in the state to enter into contract with CDCR and operate a reentry program.
- The program opened its door in early 2008 and provided the following services to an estimated 120 East Palo Alto parolees on an annual basis.

# Parole Reentry Program (East Palo Alto, CA)

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## Program Services

1. Created a Day Reporting Center that provides a single reporting location for parolees and provides a host of reentry services, such as:
  - Individualized treatment plans
  - Residential/transitional housing
  - Substance abuse education and treatment
  - Anger management
  - Domestic violence programs
  - Cognitive and life skills development
  - Parenting and family reintegration
  - Community service
  - Educational services (GED preparation)
  - Budgeting and money management
  - Job readiness and job search
  - Discharge planning and aftercare

# Parole Reentry Program (East Palo Alto, CA)

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## Program Services (cont'd)

2. Provided transitional sober living accommodations for the target population.
3. Conducted a prerelease needs assessment of inmates scheduled for parole.
4. Developed reentry plans identifying services needed by persons returning to the community.
5. Forged partnership between the police and CDCR parole agents to enhance the level of supervision and accountability of parolees residing in East Palo Alto.
6. Created partnerships with local community organizations and service providers to provide support services to parolees such as transitional housing, job training, or placement, or substance abuse treatment.

# Parole Reentry Program (East Palo Alto, CA)

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## Cal Trans Program

- The California Department of Transportation (Cal Trans) provided a unique job training and placement program.
- This program provided 20 jobs (for 90 days with the ability to extend to 120 days) to work on the highways conducting litter abatement on the freeways.
- Participants received training from Cal Trans and were paid \$10 an hour while working full time during this program.
- Successful participants in this program were also eligible to apply for full-time employment with Cal Trans.

# Parole Reentry Program (East Palo Alto, CA)

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## Cal Trans Program



# Parole Reentry Program (East Palo Alto, CA)

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## Police Department

- Responsible for overall program
- Worked (subcontracted) with community and faith-based organizations:
  - Free-at-Last
  - Job Train
  - Ministerial Alliance
- Designated a police officer to serve as “Parole Reentry Officer”
  - Worked with Day Reporting Center
  - Served as part of the “transition team”
  - Worked with Cal Trans crews
  - Coordinated with state parole and law enforcement
  - Primary link between program and police department

# Parole Reentry Program (East Palo Alto, CA)

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## Results

- Out of the 205 parolees that participated in the program:
  - Thirty (30) or 14% returned to prison. This return-to-custody rate is well below the state average of approximately 70%.
  - During this period the city's murder rate dropped over 30% and its crime rate over 13%. Although there is not a direct nexus between this decrease and the program, we believe the reduction in recidivism played a key role in our success.

# Parole Reentry Program (East Palo Alto, CA)

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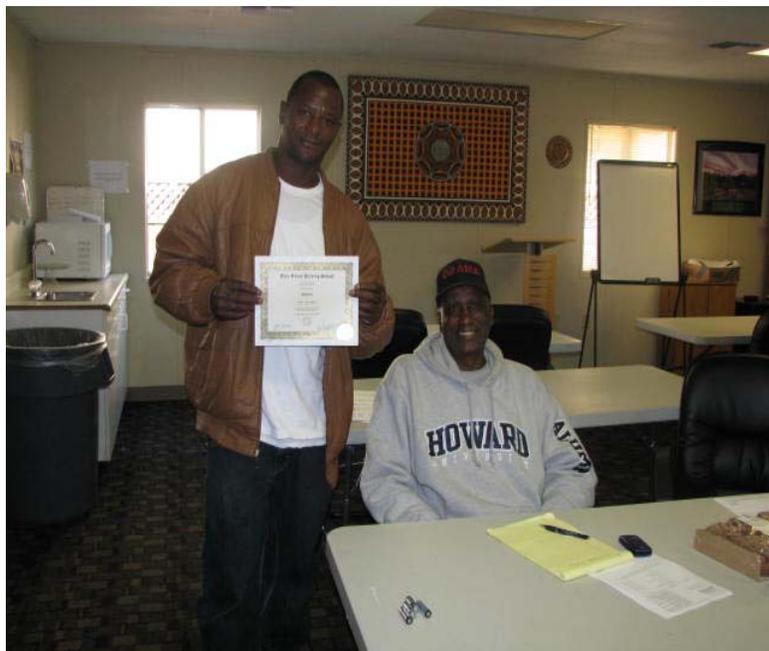
## Benefits

- Reduce recidivism rate
- Reduce costs
- Increase public trust and confidence
- Reduce disparate incarceration rates
- Change perceptions about the police (only want to take people to jail)
- Change the perceptions of the police (people are deserving of redemption)
- Improve police-community relations
- Reduce crime (and victimization) rates
- Enhance police legitimacy

# Parole Reentry Program (East Palo Alto, CA)

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## Testimonials



*“The East Palo Alto Parole Reentry Program has been a blessing to me. It has helped in my ability to stay free and become a productive working member. The things I have accomplished are truly a testament for why a parole reentry program should be provided to all people leaving prison.”* **Corey B.**

# Parole Reentry Program (East Palo Alto, CA)

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## Testimonials

*“For many of us, changing our thinking process is not as easy as we would like it to be. The program has helped me to get re-certified in the Hazardous Waste Management field. Given the fact that the California Prison System is overcrowding and must reduce its prison population, I think it would be great if those parolees could get the same chance and help as I did.”* **Jose C.**

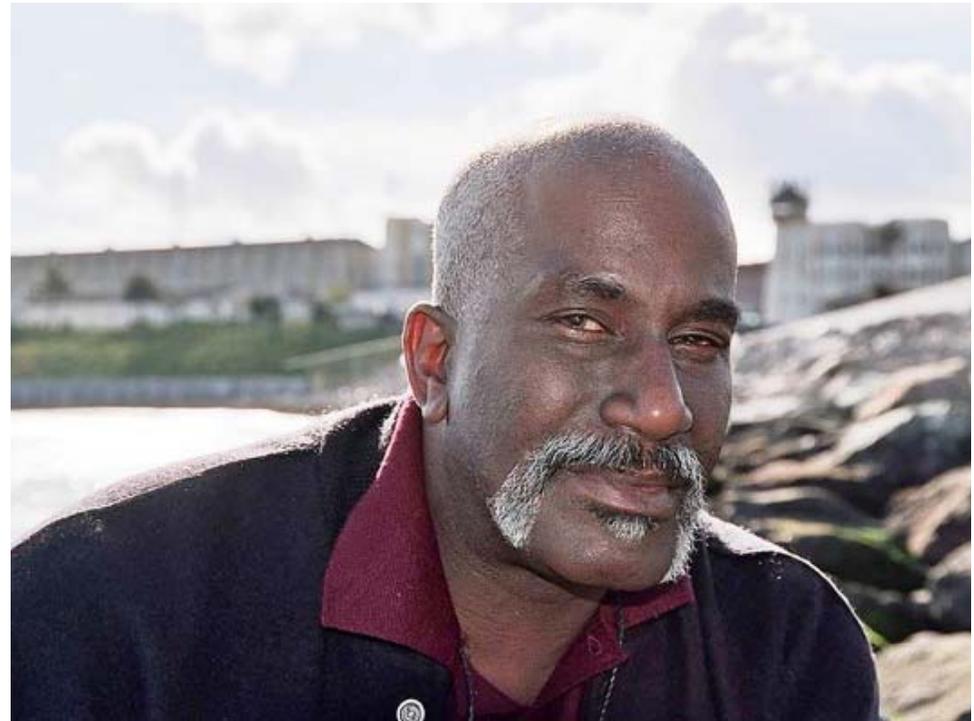


# Parole Reentry Program (East Palo Alto, CA)

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## IN MEMORIAM DAVID LEWIS

David Lewis is the co-founder of “Free-at-Last” and one of the main architects of the East Palo Alto parole reentry program.



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# **The If Project (Seattle, WA)**

# The If Project (Seattle, WA)

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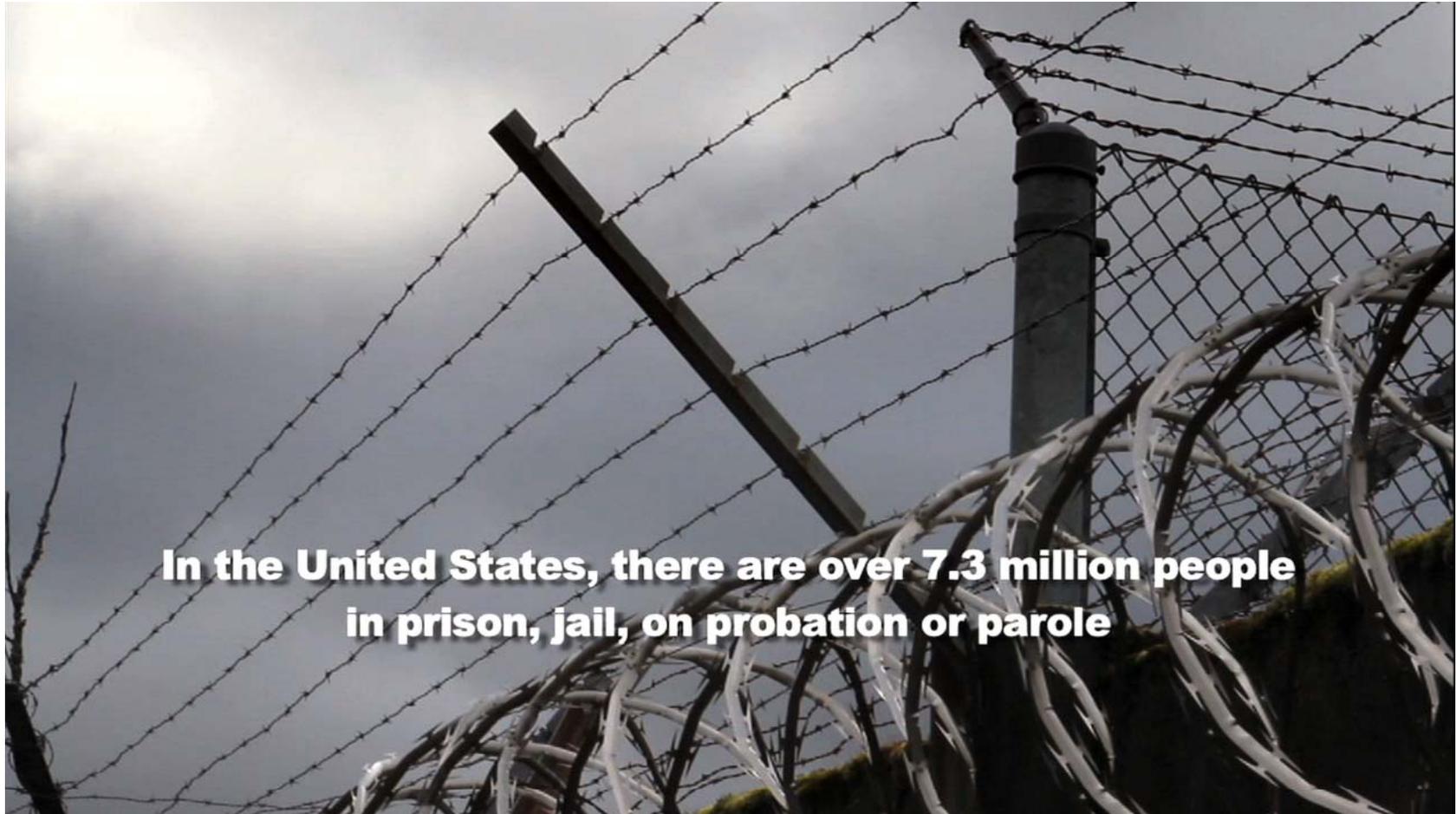
# The If Project (Seattle, WA)

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# The If Project (Seattle, WA)

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**In the United States, there are over 7.3 million people  
in prison, jail, on probation or parole**

# The If Project (Seattle, WA)

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# The If Project (Seattle, WA)

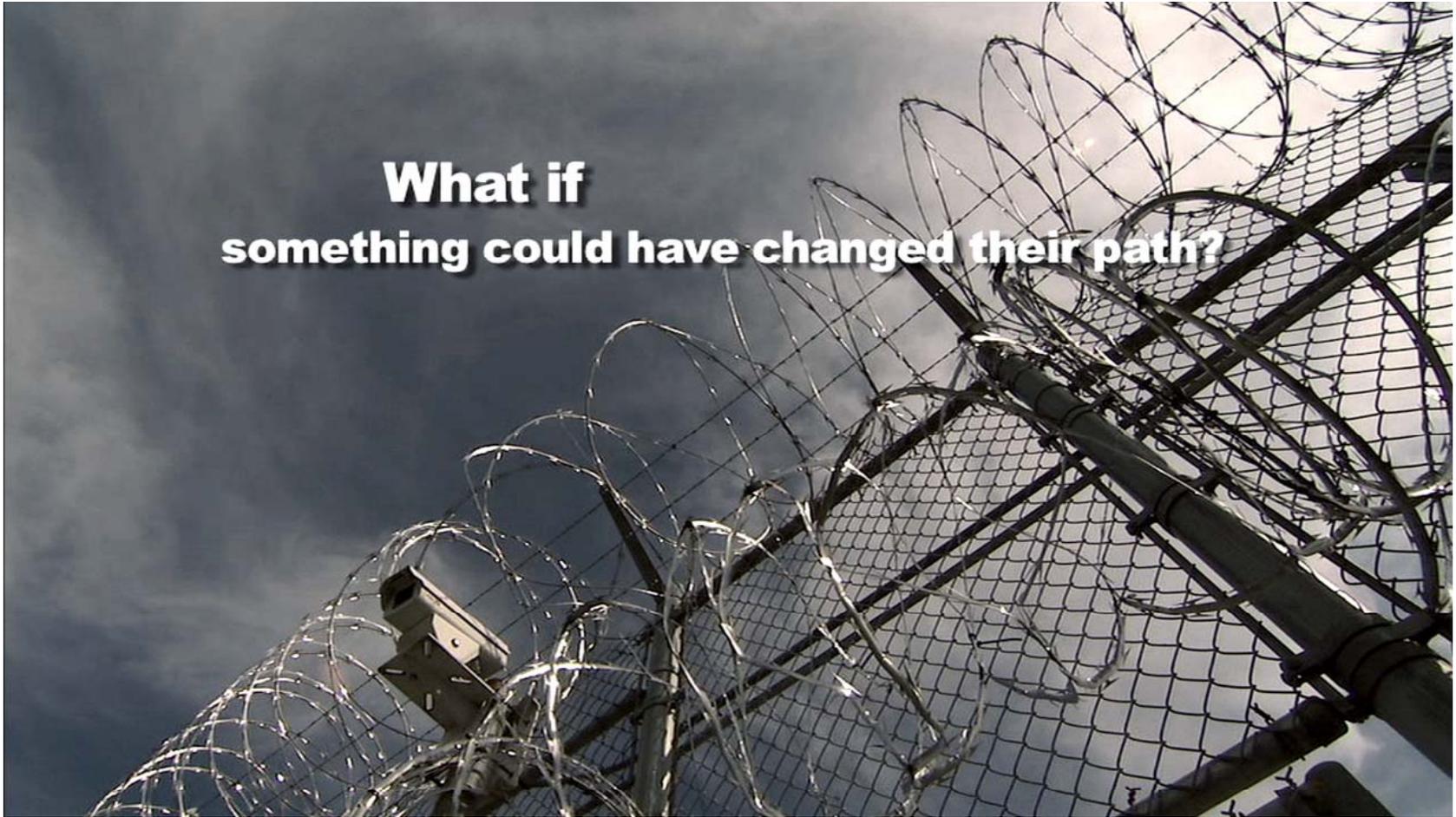
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# The If Project (Seattle, WA)

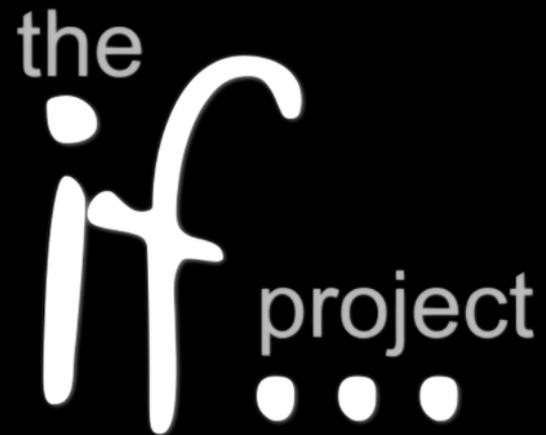
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**What if  
something could have changed their path?**



# The If Project (Seattle, WA)

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The logo for 'The If Project' is centered on a black rectangular background. It features the word 'the' in a small, white, sans-serif font at the top left. Below it, the word 'if' is written in a large, white, cursive script font. To the right of 'if', the word 'project' is written in a white, sans-serif font. Below 'project', there are three white dots arranged horizontally, serving as a period.

[www.theifproject.com](http://www.theifproject.com)

# The If Project (Seattle, WA)

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"  
*if*... there was something  
someone could have said  
or done that would have  
changed the path that led  
you here, what would it  
have been? "

# The If Project (Seattle, WA)



# The If Project (Seattle, WA)



# The If Project (Seattle, WA)



## The If Project (Seattle, WA)

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... more than just my own  
the brains of children ever  
So, when I was asked, "If I  
would have prevented you  
?" It kind of threw me a  
I never really dug that

# The If Project (Seattle, WA)

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# The If Project (Seattle, WA)

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# The If Project (Seattle, WA)

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# The If Project (Seattle, WA)

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...an if they are  
that you make. Unconditional  
just trying to understand  
or not. Unconditional love is about  
and not sugar coating the reality of life  
about life or the situation.

You do not have to prove yourself to anyone -  
okay to be the one left behind when you are  
up for the right thing. Sometimes when you know  
are doing something wrong and you get that  
feeling or ~~are~~ everything that isn't pas  
dan is happening. Then take notice and  
what you are doing isn't okay  
in prison like your m  
are going -  
pro

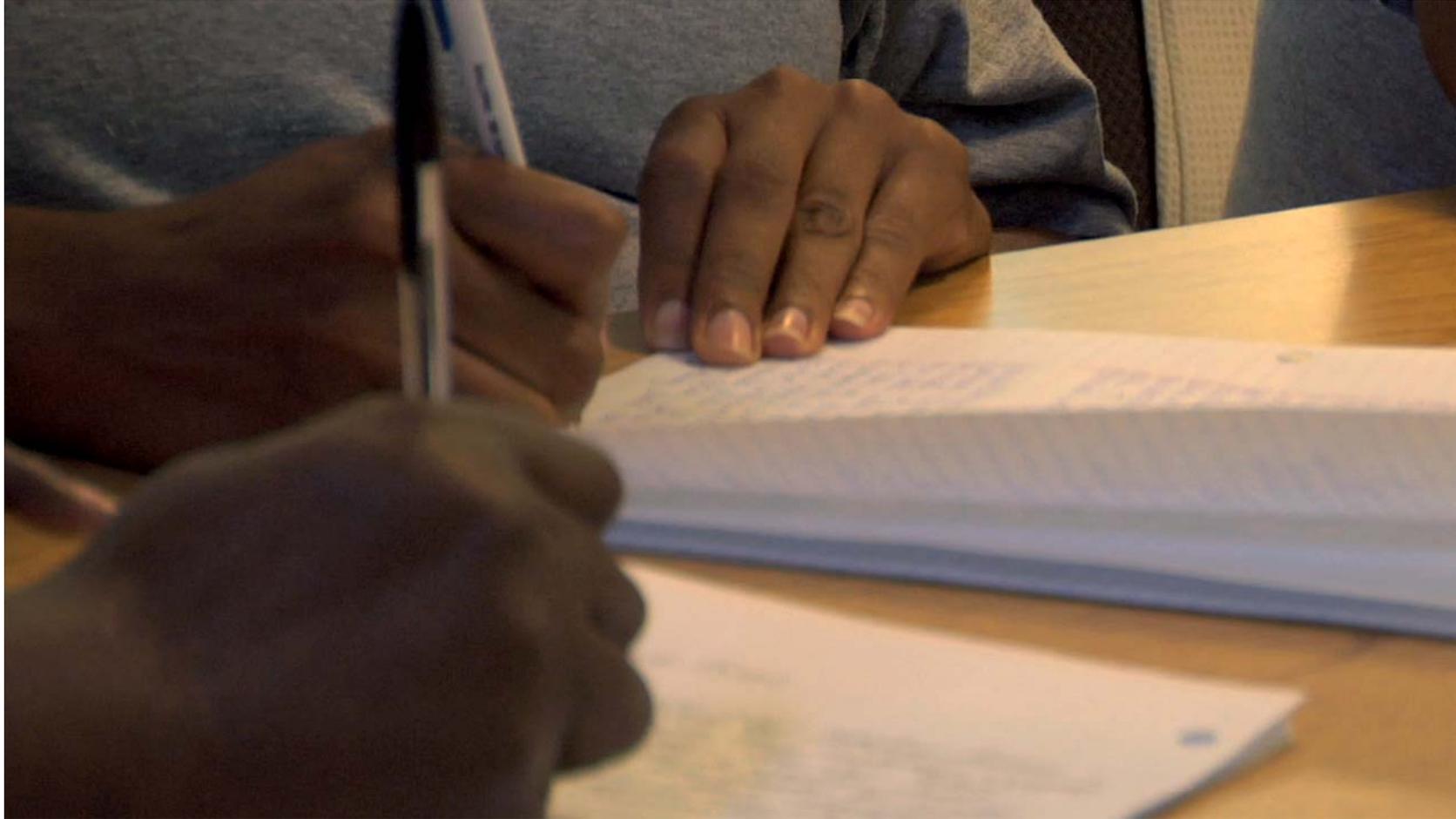
# The If Project (Seattle, WA)

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can  
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helped me to  
that led me  
has affected  
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hopes that  
someone else  
it's "someone"  
who might  
who  
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# The If Project (Seattle, WA)

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# The If Project (Seattle, WA)

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# The If Project (Seattle, WA)

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# The If Project (Seattle, WA)

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"*if*... someone would have  
listened to me..."

# The If Project (Seattle, WA)

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# The If Project (Seattle, WA)

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## The If Project (Seattle, WA)

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"  
if... I had not been doing  
drugs, surrounding myself in  
those kind of situations, I  
would not be where I am  
today..."

# The If Project (Seattle, WA)

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# The If Project (Seattle, WA)

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# The If Project (Seattle, WA)

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# The If Project (Seattle, WA)

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# **Community Justice Project (Minneapolis, MN)**

# Community Justice Project (Minneapolis, MN)

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## Partners

- Minneapolis Police Department (MPD)
- Greater Minneapolis Council of Churches
- Hennepin County Adult Correctional Facility (ACF)

# Community Justice Project (Minneapolis, MN)

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## Project Goal

“... to increase public safety by reducing recidivism through changing the behavior of offenders and effecting system change.”

# Community Justice Project (Minneapolis, MN)

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## Project Activities

While serving sentences at ACF, project clients are referred from one of three sources:

1. Community and Law Enforcement Action Network (CLEAN) list of chronic offenders for the City of Minneapolis
2. Referrals from probation and/or staff at ACF
3. Self-referrals

# Community Justice Project (Minneapolis, MN)

Little Earth CLEAN / Court / Probation Information			
<p>Notice: All persons are considered innocent until proven guilty in a court of law. It is unlawful to report a crime knowing that it is false. See Minn.Stat.609.505. The following people have been arrested for a livability offense in the above indicated area and have either (1) an active non-appearance bench warrant, (2) had a non-appearance bench warrant issued against them within the last 60 days, or (3) a stayed court disposition upon certain conditions, or (4) they have more than 20 arrest/suspect entries in the police report computer system (CAPRS) three of which are for livability offenses in the area, or (5) they have more than 75 arrest/suspect entries in CAPRS.</p>			
(01/09)			
			
DOB: 10/9/80	DOB: 7/30/84	DOB: 4/12/88	DOB: 10/11/85
Height and Weight: 5'6" 173	Height and Weight: 6'1" 205	Height and Weight: 5'8" 166	Height and Weight: 5'8" 149
Custody Status:	Custody Status: Failed to Report to workhouse on 2/7/11/Active BW	Custody Status: ACF/Released 5/3/11 to Treatment in Brainerd	Custody Status:
In Custody: Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>	In Custody: Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>	In Custody: Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>	In Custody: Yes <input type="checkbox"/> No <input checked="" type="checkbox"/>
<p>Probation:</p> <p>10/27/09 (10-5729) GM Trespass (expires 5/3/13): 365 days, stay 355, serve 10 days, cr. 10 days. No DL violations, no driving w/out insurance, no same/similar, no trespassing, adhere to any valid trespass notices, no contact with 2652 Bloomington.</p>	<p>Probation:</p> <p>12/15/09 (10-13522) &amp; 4/12/10 (10-16414) Trespass:</p> <p>90 days, stayed, no same or similar, no DL violations, no driving w/out insurance, no contact with Little Earth.</p> <p><b>All time revoked on 2/4/11 Concurrent Failed to report to workhouse on 2-7-11 Active BW</b></p>	<p>Probation:</p> <p>8/28/10 (10-45085) 2<sup>nd</sup> Deg. Burglary (expires 11/23/15): 28 months stayed, serve 180 days, cr. 53. Revoked 180 days on 4/5/11. No alcohol/drug use, no use or possession of firearms or dangerous weapons, no contact with victims.</p> <p>5/21/10 (10-36455) Burglary - School (expires 8/13/13): 23 months stayed, serve 113 days, cr. 113. Revoked 180 days on 4/5/11. No use or possession of firearms or dangerous weapons, no contact with MTS Charter School.</p>	<p>Probation:</p> <p>8/5/10 (10-36212) GM Domestic Assault (expires 10/13/11):</p> <p>90 days, stay 82, cr. 8. 30 days revoked on 3/17/11. No assault, disorderly, no violation of OFP, DA, 911 interference, trespass, no use of alcohol/drugs, geo restriction. Geo to be revisited pending outcome of pending litigation. (Active A, &amp; D)</p> <p>8/5/10 (10-36212) GM Trespass (expires 3/17/13): 365 days, stay 335</p>
<p>Geographic Restrictions:</p> <p>Yes <input checked="" type="checkbox"/> No <input type="checkbox"/></p> <p>No contact w/2652 Bloomington Ave.</p>	<p>Geographic Restrictions:</p> <p>Yes <input type="checkbox"/> No <input checked="" type="checkbox"/></p>	<p>Geographic Restrictions:</p> <p>Yes <input type="checkbox"/> No <input checked="" type="checkbox"/></p>	<p>Geographic Restrictions:</p> <p>Yes <input checked="" type="checkbox"/> No <input type="checkbox"/></p> <p>E. 24<sup>th</sup> St. to E. 25 1/2 St. &amp; 18<sup>th</sup> Ave. S. to Hiawatha Ave.</p>
<p>Probation Officer:</p> <p>Probation to the Court</p>	<p>Probation Officer: None</p>	<p>Probation Officer: Amy Barthels, 612 543-2216</p>	<p>Probation Officer: Patrick Guernsey, 612 596-0493</p>
<p>Next Court date: None</p>	<p>Next Court date: None</p>	<p>Next Court date: None</p>	<p>Next Court date: None</p>
<p>Active Warrant: Yes <input type="checkbox"/> No <input checked="" type="checkbox"/></p>	<p>Active Warrant: Yes <input checked="" type="checkbox"/> No <input type="checkbox"/></p>	<p>Active Warrant: Yes <input type="checkbox"/> No <input checked="" type="checkbox"/></p>	<p>Active Warrant: Yes <input checked="" type="checkbox"/> No <input type="checkbox"/></p>
<p>Last Updated 5/19/11. If you have questions about the above information or need an updated sheet, please contact Beth Clark (612) 673-5571.  <a href="http://www.ci.minneapolis.mn.us/police/about/3rd-precinct.asp">http://www.ci.minneapolis.mn.us/police/about/3rd-precinct.asp</a></p>			

# Community Justice Project (Minneapolis, MN)

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## Project Activities

Weekly—CJP interviews those people who were referred to the project, and for each person, CJP:

- Matches him/her with a mentor and/or
- Refers him/her to other agencies or resources

# Community Justice Project (Minneapolis, MN)

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## Project Activities

### Community Justice Program Mentee Form

You have decided to participate in a transitional mentoring program that is being offered by the Greater Minneapolis Council of Churches. In order to participate in this program you must agree to the following requirements and conditions:

1. This is a release of information form to ensure that my mentor can visit me at a treatment center or half-way house.
2. I will continue to meet with my mentor after my release from the DOC, to ensure that my transition back into the community supports my efforts for employment and housing and other goals.
3. I will provide my mentor with contact information prior to release.
4. I agree to allow my mentor to share information with both my case manager at the DOC and my Probation Officer/Parole Officer, unless I am executing my time, to ensure that all parties involved in my transition are aware of all the services being provided.

I, \_\_\_\_\_ agree to participate in the Transitional Mentoring Program being offered by the Greater Minneapolis Council of Churches. I understand that this is a voluntary program and agree to the conditions listed above.

\_\_\_\_\_  
PARTICIPANT SIGNATURE

\_\_\_\_\_  
STAFF SIGNATURE

# Community Justice Project (Minneapolis, MN)

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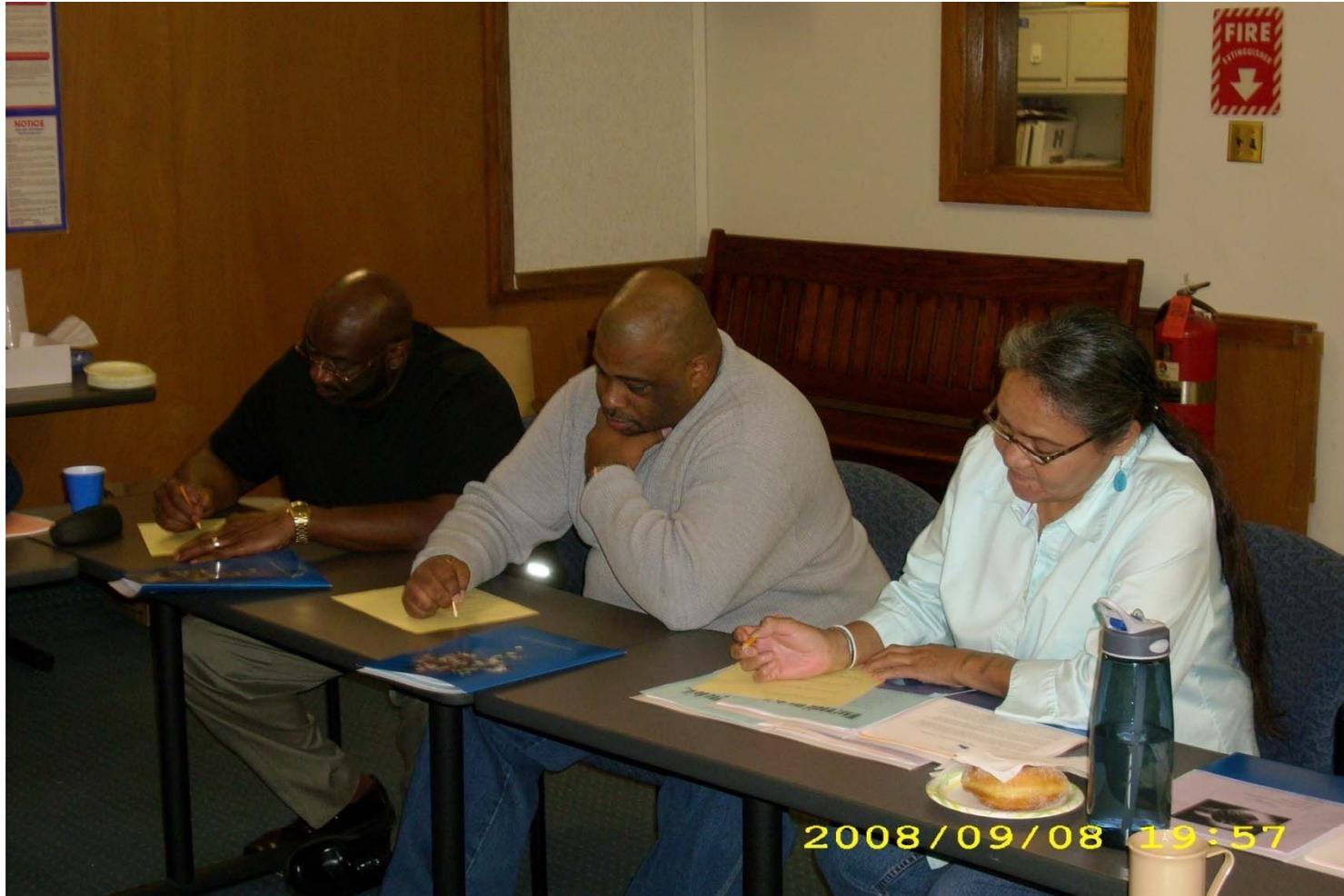
## Project Volunteers

All mentors have background by Hennepin County and commit to...

- Attend training
- Work with program participants for one year starting while they are still incarcerated

# Community Justice Project (Minneapolis, MN)

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# Community Justice Project (Minneapolis, MN)

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## Project Volunteers

Start the mentoring process: at least **one month** pre-release

Continue the mentoring process: **nine months** post-release

# Community Justice Project (Minneapolis, MN)

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## Project Volunteers

- Communicate monthly with CJP, who provides ongoing support and supervision
- CJP also works to connect mentors with probation/parole officer, when applicable

# Community Justice Project (Minneapolis, MN)

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# Community Justice Project (Minneapolis, MN)

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## Project Volunteers

Ongoing support for mentors:

- Weekly E-lert
- Monthly mentor support group
- Every 6 weeks connects with mentor coordinator
- Quarterly newsletter
- Quarterly mentor dinner
- Annual volunteer event
- Picnic for mentors, mentees, and their families

# Community Justice Project (Minneapolis, MN)

Sent: Wed 3/30/2011 2:26 PM  
Subject: CJP Weekly E-Alert 3-30-11

Greater Minneapolis Council of Churches

## COMMUNITY JUSTICE PROJECT

### WEEKLY E-ALERT

#### Mentor Tips

Please remember these tips when mentoring...

- Work with the mentee's probation officer
- If you have any questions about mentee's programming please contact CJP on how best to handle it
- Don't bring anything into the ACF without having it approved by corrections staff
- Make sure to exchange contact info with mentee prior to release
- Make sure to update Rachel (or Jen if she's your contact person) once a month on how things are going with your mentee

#### Prostitution Support Group

Is your mentee a Native American woman that has been involved with prostitution? Recovery Over Sexual Exploitation (ROSE) is a group for Native American women that are struggling to get out of prostitution and are looking for support. Topics talked about include child abuse and neglect, sexual abuse, recruitment, addiction, lifestyle adjustment, lifestyle change, life skills, and goal setting and cultural specific topics. The group starts tomorrow March 31st 4-5:30 pm but women are welcome to join the group at anytime. The group is located in the Division of Indian Work at 1001 East Lake St in Mpls. For more info please contact Valarie at 612-722-8722 ext 605.

March 30, 2011



#### Coming Home Kits

Did your mentee just get out or will she be getting out soon? We have a limited supply of "coming-home-kits" that include a travel size Secret deodorant, Pantene shampoo, Dove soap, tooth brush, and tooth paste. If your mentee would like these items please contact Jen at [jedel@gmcc.org](mailto:jedel@gmcc.org) or 612-721-8687, ext 318.

# Community Justice Project (Minneapolis, MN)

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# Community Justice Project (Minneapolis, MN)

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## Outcomes (2010)

“Dave is great mentor and friend. I only wish I could spend more time with him. Give thanks to everyone @ CJP, you don't know how much it means to someone like me to have the opportunity to participate in this program. I want to succeeded and make you all proud. God bless you all and have a Happy Holiday!”

- Gary

# Community Justice Project (Minneapolis, MN)

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## Outcomes (2010)



“Thank you. I enjoyed the workshop and your words. I hope too one day be a mentor. I received my grades from the spring semester and i am happy to inform you i have straight A's in all five classes, that puts my GPA at 3.8 cumulative for three semesters. I believe God has been guiding my on my journey. I thank him daily and give back by guiding others in my internship at PPL industries, where my testimony helps other ex offenders see that there life can be changed. Thank again for your kind words.” - Jerome

# Community Justice Project (Minneapolis, MN)

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## Outcomes (2010)

Interviewed: 208 offenders from ACF

Matched: 148 (14 still incarcerated at the end of the year)

Interviewed, but not matched:

- 59 had too little time left in their sentences
- Others were referred to other resources and services, as appropriate

# Community Justice Project (Minneapolis, MN)

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## Outcomes (2010)

Stayed Connected to Mentor	Did Not Stay Connected
<b>60 (47%)</b> (6 have been in the community less than 3 months)	<b>68 (53%)</b>

# Community Justice Project (Minneapolis, MN)

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## Outcomes (2010)

	Connected	Not Connected	Total
Reincarcerated within 1 year of release	4 (40%)	6 (60%)	10 (100%)

Of the total 125 offenders mentored and released only 10 of them returned to a correctional facility after being released.

# Community Justice Project (Minneapolis, MN)

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Outcomes (2010)

125 active mentors

Each mentor averages 4 hours/month

Total of **6000 hours** of mentor volunteer hours

# Contact Information

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Content questions about this webinar should be directed to:

Laura Draper ([ldraper@csg.org](mailto:ldraper@csg.org) / 646-383-5722)

Kim Bogucki ([Kim@theifproject.com](mailto:Kim@theifproject.com) / 206-291-4802)

Hillary Freeman ([hfreeman@gmcc.org](mailto:hfreeman@gmcc.org) /612-673-2892)



the NATIONAL REENTRY  
RESOURCE CENTER

— A project of the CSG Justice Center —

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[www.nationalreentryresourcecenter.org](http://www.nationalreentryresourcecenter.org)

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